

NEW WESTMINSTER POLICE BOARD

OPEN AGENDA Tuesday, 21 July, 2020 @ 0930

√ Indicates Attachment

1	ADOPTION								
٧	1.1 Adoption of Open Agenda: 21 July, 2020	Police Board							
	1.2 Delegations								
2	CONSENT AGENDA	Police Board							
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V	2.1 Approval of Open Minutes: 30 June, 2020								
١,	2.2 Police Board Member Reports								
٧,	2.3 Statistics: June 2020								
٧,	2.4 Proposed Delegation Policy								
٧	2.5 Correspondence								
	Public Correspondence								
	E-Comm Annual Report								
	BCAPB Committee to Address Police Reform								
3	ONGOING BUSINESS								
٧	3.1 Police Motion	Chief Constable Jansen							
4	NEW BUSINESS								
	None								
	NEXT MEETING								
	Date: Tuesday, 29 September, 2020 at 0930								
	Location: ZOOM Video Conference								
	ADJOURNMENT OF OPEN MEETING								
<u></u>									

BACK TO AGENDA 2.1



NEW WESTMINSTER MUNICIPAL POLICE BOARD

June 30, 2020 at 0930 New Westminster Police Executive Boardroom

MINUTES of Regular Meeting

PRESENT: Mayor Jonathan Coté Chair

Mr. Karim Hachlaf Mr. Sasha Ramnarine Ms. Natalia Bryant

STAFF: Acting Chief Constable D. Jansen

Acting Deputy Chief P. Hyland

Inspector T. Matsumoto Acting Inspector E. Ward

Mr. M. Wilson

Ms. D. Dyer Board Secretary

GUESTS Ms. H. Finnigan

REGRETS Ms. Christine Dacre

Inspector T. Dudar

Acting Inspector D. McDaniel

Mayor Cote introduced and welcomed new Board Member, Karim Hachlaf, to the New Westminster Police Board.

Mayor Cote congratulated Chief Constable Jansen on his appointment to Chief Constable of the New Westminster Police Department.

1. ADOPTION OF AGENDA

MOVED AND SECONDED (Hachlaf/ Ramnarine)

THAT: The New Westminster Police Board approve the June 30, 2020 Regular

Agenda

CARRIED

1.2 Delegations

None.

2. CONSENT AGENDA

2.1 Approval of Open Minutes: 19 May 2020

2.2 Police Board Member Reports

2.3 Statistics

2.4 Policy

- Vulnerable Person and At Risk Guidelines
- OD110: Homicide Investigations
- AC30: Funeral and Flag Protocols
- AB170: Absence from Duty Illness

2.5 Correspondence

- Appointment of Karim Hachlaf to the Police Board
- FSGV Correspondence
- Junior Officer Detective Briefcase Correspondence
- Man Charged in Sexual Assault Investigation
- Lower Mainland District Integrated Team Annual Report
- Public Correspondence

MOVED AND SECONDED (Ramnarine/Bryant)

THAT: Item 2.4 be removed from the Consent Agenda; and

THAT: The remaining Consent Agenda items be approved.

CARRIED

ITEMS REMOVED FROM THE CONSENT AGENDA

2.4 Policy: Vulnerable Person and At Risk Guidelines

Mayor Cote removed the 'Vulnerable Person and At Risk Guidelines' from the Consent Agenda. For the benefit of the community, Mayor Cote asked Chief Constable Jansen to provide the description and intent of these guidelines. Chief Constable Jansen explained that the New Westminster Police interact with vulnerable and at risk people in the community, however, there are no guidelines or policy in place for members to follow. Acting Inspector McDaniel worked with organisations and groups in the community in preparing these guidelines.

The New Westminster Police will not lead these matters, but will work in support of the City.

Ms. Bryant enquired into the time line in which these guidelines will be implemented and if formal training or a review process will be introduced. Chief Constable Jansen confirmed that the guidelines will be implemented once the Police Board approves them and that there will be an annual review process by Staff.

MOVED AND SECONDED (Ramnarine/Hachlaf)

THAT: 'Vulnerable Person and At Risk Guidelines', 'OD110: Homicide Investigations', 'AC30: Funeral and Flag Protocols', 'AB170: Absence from Duty – Illness' be approved.

CARRIED

3. ONGOING BUSINESS/ DISCUSSION

3.1 NWVAA Board Representative

Discussion ensued.

Mr. Ramnarine will represent the Police Board on the NWVAA Board until the fall of 2020. Upon this time, it will be revisited.

MOVED AND SECONDED (Hachlaf/ Bryant)

THAT: Mr. Sasha Ramnarine will be appointed to the NWVAA Board to represent of the Police Board until the fall of 2020.

CARRIED

3.2 CAPG Call for Nominations to the Board of Directors Term 2020 - 2022

Chief Constable Jansen explained that the Canadian Association of Police Governance (CAPG) have invited nominations to the Board of Directors for the term 2020 – 2022.

Received for information.

3.3 BCAPB Authorised and Alternate Representative

Ms. Bryant and Mr. Ramnarine volunteered as the BCAPB Authorised and Alternate Representatives respectively.

Received for information.

4. **NEW BUSINESS**

4.1 Public Concerns and Questions Regarding NWPD Practices and Policies

Chief Constable Jansen and Inspector Matsumoto presented the report entitled Public Concerns and Questions Regarding NWPD Practices and Policies. The purpose of this report is to provide information for the Police Board and the public regarding the New Westminster Police Department's (NWPD) policies and practices related to a number of critical topics identified by the public through social media posts and emails. These topics included Use of Force, Training and Body Worn Cameras.

There will be a number of new policing standards from the province related to specific items in support of equitable and unbiased policing and training to enhance service delivery to vulnerable communities. Police have received a draft copy of these proposals but have yet to be finalized by Police Services. The NWPD will fully adopt the new standards which will cover areas such as:

- 1. Policy and procedures regarding arrest, detention and searches of individuals;
- 2. Policy and procedures regarding the detention, interaction and investigation of persons in vulnerable circumstances;
- 3. Requirement to seek input from vulnerable and affected groups when developing these policies;
- 4. Require audit and reporting procedures regarding areas such as sexual assault investigations, use of force and street checks;
- 5. Annual reporting on community engagement and diversity; and
- 6. Provide mandatory training for police and police boards related to unbiased policing standards, Indigenous communities and trauma informed practice.

In addition to these anticipated standards, it is recommended that the NWPD also adopt the following initiatives:

- 1. Use of force reporting: Provide disaggregated data on all use of force reports to the Police Board annually;
- 2. Mental health related calls for service (CFS) analysis: Create a new PRIME template to capture related CFS, this will provide improved data on the scope and impact of this event type.

Discussion ensued.

MOVED AND SECONDED (Bryant/ Hachlaf)

THAT: The board approve the anticipated standards, and

THAT: The Board approve the adoption of the use of force reporting and mental health related calls for service analysis.

CARRIED

4.2 Motion for Consideration

Mayor Cote presented the Motion for Consideration.

Discussion ensued.

MOVED AND SECONDED (Bryant/ Ramnarine)

THAT: The New Westminster Police Board:

- 1. Supports deprioritizing the New Westminster Police Department's resources away from the enforcement of laws that criminalize the survival of society's most vulnerable people that would be better served by a public health or community care framework.
- 2. Will engage with the Provincial Government to work with the city to develop a new model to address crisis health management with the goal of creating a pilot community-based crisis management program that:
 - a. Is informed by destigmatized, de-colonial and anti-racist practice;
 - b. Is rooted in non-violent crisis intervention and de-escalation;
 - c. Is rooted in compassion and mutual understanding;
 - d. Is informed by best practices and lived experience;
 - e. Provides participants a better understanding of issues around mental health, addictions and trauma;
 - f. Provides participants tools to help someone experiencing a mental health or substance use emergency;
 - h. Considers place-making opportunities to counter the perception and incidence of street disorder and chronic street nuisance; and
 - Reduces call volumes for police response, while redirecting more appropriate resources as applicable;
- 3. Supports the review of the use, deployment and training related to police equipment/weapons and that this work be done in collaboration with the Provincial Government's call to amend the Police Act.
- 4. Develop and adopt a Diversity and Inclusion Framework to guide the direction of Community policing and include the following goals:

- Have a workforce this is broadly reflective of the community;
- Identify and address barriers to diversity within organizational systems;
- Attract and retain a talented workforce skilled at working in an inclusive and respectful manner with one another and with the community;
- Create processes, policies, plans, practices, programs and services that meet the diverse needs of those they serve;
- Establish a senior leadership action group to oversee equity, diversity and human rights initiatives;
- 5. Will request the development and implementation of a culturally-safe engagement plan to include and consider the personal experiences and voices of residents or groups who have or represent those who have experienced discrimination in helping to shape any proposed police reforms. This work will be done in collaboration with New Westminster City Council.
- 6. Will engage with members of the New Westminster Police Department with the goal to develop understanding, input and support for new directions for NWPD.
- 7. Will request a comprehensive report on police reforms to be presented to the New Westminster Police Board and New Westminster City Council by the end of 2020. The report will include a comprehensive scan of police reforms being conducted across North America and best practices in crisis health management at the local level.
- 8. Will request to work with and in collaboration with New Westminster City Council on the above stated work.
- 9. Requests that this work be integrated into the upcoming New Westminster Police Department Strategic Plan.

CARRIED

ADJOURNMENT of Regular Meeting

Chair Jonathan Coté adjourned the meeting at 1105 hrs.

Next meeting: July 21, 2020 at 0930 AM

New Westminster Police Executive Boardroom

555 Columbia St., New Westminster BC

MAYOR JONATHAN COTE D. DYER
CHAIR RECORDING SECRETARY

BACK TO AGENDA 2.3

New Westminster Police Department

UCR Monthly Offence Overview – June 2020

General UCR categories:

Monthly totals for persons offences are above the expected range for June. Totals for all other monitored categories are at or below range. (Please note that, because the monthly ranges are calculated using five years of data, they will be slower to reflect scoring changes than a year-to-date comparison with 2019.)

Year-to-date totals for all categories remain lower than the previous year.

UCR (general)	June			2020		2019		% change	
	2019	2020	range	YTD	YTD/1000	YTD	YTD/1000	YTD	per 1000
Total Criminal Code	395	378	339-443	2188	27.4	2608	33.3	-16%	-18%
- Persons offences	77	85	41-77	456	5.7	474	6.1	-4%	-6%
- Property offences	265	239	232-306	1415	17.7	1768	22.6	-20%	-22%
- Other CC offences	73	64	73-91	384	4.8	456	5.8	-16%	-17%

Above normal range Within normal range Below normal range

Specific UCR groups:

Assault reports are above the 5-year average range for June. Totals for all other groups are within or below the expected range.

Break and enter, theft from vehicle and CDSA-related files show large decreases in comparison to 2019. Totals for all other monitored groups are at or slightly above year-to-date totals for the previous year.

UCR (specific)	June			2020		2019		% change	
	2019	2020	range	YTD	YTD/1000	YTD	YTD/1000	YTD	per 1000
Robbery	3	4	2-6	21	0.3	18	0.2	17%	14%
Assault	41	48	19-42	225	2.8	215	2.7	5%	3%
Break & Enter	41	21	17-36	164	2.1	213	2.7	-23%	-24%
Vehicle Theft	21	9	17-23	77	1.0	142	1.8	-46%	-47%
Theft from Vehicle	53	75	45-80	432	5.4	435	5.6	-1%	-3%
Drugs (CDSA)	9	4	6-21	31	0.4	42	0.5	-26%	-28%

Above normal range Within normal range Below normal range

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BACK TO AGENDA 2.4



REPORT

To: Mayor Coté and Members of the New **Date**: July 21, 2020

Westminster Police Board

From: Chief Constable David Jansen Item #: 2.4

Subject: New Westminster Police Board Delegation Policy

RECOMMENDATION

That the New Westminster Police Board approve the recommendation in this report.

PURPOSE

The purpose of this report is to provide the New Westminster Police Board (NWPB) with a proposed update of the NWPB delegation policy, providing further clarity to the public on the process and required timelines.

BACKGROUND

The NWPB currently has a delegation policy that has not been updated for numerous years. The New Westminster Police Department (NWPD) in its continued commitment to ensure policy and guidelines are regularly reviewed, have conducted a scan of other Police Board practices and guidelines and have determined that an update of the current NWPB delegation guidelines would be of value.

DISCUSSION

During an annual review of several policies and guidelines, the NWPB delegation policy was analyzed for its clarity, functionality and how it is aligned with other similar municipal police board guidelines.

The current NWPB delegation policy is as follows:

Delegations

Any person or persons (a "delegation"), not being a Member of the Board, wishing to address a Regular Meeting of the Board shall make a request to the Board Executive Assistant and include which agenda item the delegation is speaking to. There may be a limit on the number of delegations able to appear at a given Board meeting.

Speaking time for a delegation shall be limited to a maximum of five (5) minutes. A time extension may be given by agreement of the Board.

A written submission by the delegation and a list of persons attending, wherever possible, shall be filed with the Board Executive Assistant for distribution with the meeting agenda.

The Board may, by majority vote at a meeting or by poll, agree to hear a member of the public speak on an issue which is not on the meeting agenda.

Members shall not enter into debate with the delegation upon the completion of their presentation. Members should only ask questions for clarification and obtaining additional, relevant information.

No delegation at either a Regular Meeting or Special Meeting of the Board shall:

- (1) speak disrespectfully of any person;
- (2) use offensive words or un-parliamentary language;
- (3) speak on any subject other than the subject for which they have received approval to address the Board; or
- (4) disobey the rules of procedures or a decision of the Chair.

The Chair may curtail any delegation, any questions of a delegation or debate during a delegation for disorder or any other breach of this policy and, where the Chair rules that the delegation is concluded, the delegation shall immediately withdraw.

The Police Board can be reached via nwpb@nwpolice.org

The guidelines, though detailed in some areas, do not provide the public or the NWPB a timeline in which a delegation must notify the NWPB that they wish to address the Board. This ambiguity creates uncertainty for the planning of Board meetings and any requirement for time to be scheduled for delegations.

A scan of other police board delegation policies was conducted leading to a proposed new delegation policy that details the time frame in which delegations must notify the NWPB that they wish to present.

The following is the proposed new delegation policy for the NWPB:

Delegations

Any person or persons (a "delegation"), not being a Member of the Board, wishing to address a regular Meeting of the Board shall make a request to the Board Executive Assistant in writing by noon, one day in advance of the Board meeting, and include the topic that the delegation is speaking to. There may be a limit on the number of delegations able to appear at a given Board meeting.

Speaking time for a delegation shall be limited to a maximum of five (5) minutes. A time extension may be given by agreement of the Board.

A written submission by the delegation and a list of persons attending, wherever possible, shall be filed with the Board Executive Assistant for distribution with the meeting agenda.

The Board may, by majority vote at a meeting or by poll, agree to hear a member of the public speak on an issue which is not on the meeting agenda.

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- (3) speak on any subject other than the subject for which they have received approval to address the Board; or
- (4) disobey the rules of procedures or a decision of the Chair.

The Chair may curtail any delegation, any questions of a delegation or debate during a delegation for disorder or any other breach of this policy and, where the Chair rules that the delegation is concluded, the delegation shall immediately withdraw.

The Board will not hear any delegation concerning a conduct complaint against officers of the New Westminster Police Department, but will refer the delegation to the appropriate oversight body, which is the Office of the Police Complaint Commissioner.

The Police Board can be reached via nwpb@nwpolice.org

OPTIONS

Option #1 – That the Board approve the new delegation policy as described in this report.

Option #2 – That the Board provide staff with additional options.

Staff recommends option 1.

This report has been prepared by:

Chief Constable David Jansen

PUBLIC CORRESPONDENCE

Daisy DYER

Subject: FW: General Concerns on NWPD Policies

From:

Sent: Friday, June 26, 2020 8:13 PM

To: External-Clerks < Clerks@newwestcity.ca>

Cc:

Subject: General Concerns on NWPD Policies

Dear Mayor Cote and other members of the Police Board

Police officers are granted exceptional powers and authority in our society. As citizens, we must ensure that that power is used in a manner that is consistent with both our laws and our values. Recent protests here and in the United States have called into question whether that is the case.

Any position of authority brings with it an inevitable abuse of that power. Given the power police officers have over other citizens, it is imperative that we minimize the opportunities for police officers to misuse that power. I encourage the police board to work with the city to update its policies to minimize the need for police intervention, and to reduce the opportunities, intentional or not, for officers to harm the public they serve.

There are many discussions going around of various policies and practices that can reduce police abuses and begin to alleviate some of the systemic racism and misogyny built into. Among those, two specific policies I would like the board to especially consider are

- 1. Requiring body cameras on all officers
- 2. Disarming regular police officers, with lethal force weapons kept in reserve for the rare situations that require them.

Thank you for your attention to these matters - I look forward to seeing how the New Westminster Police Department adapts in the coming months.

Best regards,

E-COMM ANNUAL REPORT

Daisy DYER

From: External-Clerks < Clerks@newwestcity.ca>

Sent: June-25-20 2:25 PM

To: Jonathan Cote (Mayor); Lisa Spitale; Tim Armstrong; Dave JANSEN; Denise Tambellini;

Chinu Das; Chuck Puchmayr (Councillor); Chuck Puchmayr (Shaw); Jaimie McEvoy (Councillor); Jaimie McEvoy (2); Mary TRENTADUE (Councillor); Nadine Nakagawa;

Patrick JOHNSTONE (Councillor)

Cc: Jacqueline KILLAWEE (City); Sophie Schreder; Angela Danielisz; Claire McClean; Daisy

DYER

Subject: FW: E-Comm Annual Report

Categories: Police Board

Forwarded for information. Please note the Annual Report is available on the E-Comm website via the link below (it is not included here as an attachment).

Gillian Day | Agenda Secretary T 604.527.4612 | E gday@newwestcity.ca

Gity of New Westminster | Legislative Services The Royal Avenue, New Westminster, BC V3L 1H9 www.newwestcity.ca

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From: Melissa Yeo < Melissa. Yeo@ecomm911.ca>

Sent: Thursday, June 25, 2020 9:59 AM

To: External-Post Master < postmaster@newwestcity.ca

Subject: E-Comm Annual Report

June 25, 2020

Dear E-Comm partner,

I am pleased to share E-Comm's 2019 Annual Report. We have posted the report on our website: annual report

From opening the South Island 9-1-1/Police Dispatch Centre in Saanich, to finalizing our new strategic roadmap, to marking 20 years of public safety service, 2019 was a year of important milestones for E-Comm.

We celebrated our two decades of accomplishments and partnerships last year and charted a path forward with (a)SPIRE 2025 – our new strategic plan. This plan is guiding our organization into our third decade of service and has served us well so far in 2020, as we continue to adapt to the challenges of operating during the COVID-19 pandemic. Our strategic plan is available here: https://www.ecomm911.ca/strategic-plan/.

Much has changed since we took that first 9-1-1 call back in 1999. However, what has not changed is our steadfast commitment to providing exceptional emergency communications services to our partner agencies and the public throughout our province.

E-Comm will hold its Annual General Meeting on September 17. We are exploring ways to deliver this meeting virtually, under current B.C. public health protocols. E-Comm will announce our 2020-21 Board of Directors in September.

Thank you for your continued support of our organization. We wish you well in these challenging times. Please do not hesitate to contact me if you have any questions.

Sincerely,

Oliver Grüter-Andrew President and CEO

604.215-5002

oliver.gruter-andrew@ecomm911.ca



July 10, 2020

Ms. Brenda Butterworth-Carr; Tr'injà shär njit dintlät Assistant Deputy Minister and Director of Police Services Ministry of Public Safety and Solicitor General

Dear Ms Butterworth-Carr,

The core function of the BC Association of Police Boards (BCAPB) is to promote the public's understanding of police boards and their role in the community. We help guide police services to develop and maintain the highest standards of professionalism and accountability in their performance of their duties throughout our board membership. Never has there been a time where that calling has been so clear.

The BCAPB shares in the sadness and grief of the death of George Floyd and the cascading events that have followed in communities across our province, this country, and our neighbours to the south. At this watershed moment, our association is united in a collective response that we are listening and learning. The issues of racism and the profound impact for so many is a conversation we embrace and will bring to the forefront of our mandate.

We are encouraged to see many police boards championing and engaging in these tough discussions within their respective police departments and communities. This powerful moment has provided an opportunity to shift dialogues into action, helping build strong healthy relationships, trust within our communities and the police departments that we serve.

To-date, individual boards have been left to figure out their own pathways on how to navigate the complexity of the issues and address our communities' call for change. This is not efficient. The BCAPB is prepared to pull together a task force to consolidate our collective ideas, knowing we will achieve better outcomes if we are coordinated in our efforts and working towards the Province's vision of police reform. We cannot, however, do this in isolation. We welcome an opportunity to further the dialogue with Police Services to better understand the possibilities ahead. With the Minister's announcement on Wednesday, July 8 regarding the modernization of the *Police Act*, we also respectfully request an opportunity to participate in this process.

I am happy to discuss with you further.

Respectfully,

Leah Zille President

BC Association of Police Boards

Cc: BCAPB Executive, BC Association of Municipal Chiefs of Police, David Pilling

c/o 1127 Fort Street, Victoria BC, 250-216-1205, email: bcapbs@gmail.com



New Westminster City Hall 511 Royal Avenue New Westminster, BC V3L 1H9

7 July 2020

Mayor Cote and City Council,

At the Open Police Board meeting held on Tuesday, 30 June, 2020, the Police Board passed the following motion:

MOVED AND SECONDED THAT:

The New Westminster Police Board:

- Supports deprioritizing the New Westminster Police Department's resources away from the enforcement of laws that criminalize the survival of society's most vulnerable people that would be better served by a public health or community care framework.
- 2. Will engage with the Provincial Government to work with the city to develop a new model to address crisis health management with the goal of creating a pilot community-based crisis management program that:
 - a. Is informed by destigmatized, de-colonial and anti-racist practice;
 - b. Is rooted in non-violent crisis intervention and de-escalation;
 - c. Is rooted in compassion and mutual understanding;
 - d. Is informed by best practices and lived experience;
 - e. Provides participants a better understanding of issues around mental health, addictions and trauma;
 - f. Provides participants tools to help someone experiencing a mental health or substance use emergency;
 - h. Considers place-making opportunities to counter the perception and incidence of street disorder and chronic street nuisance; and
 - i. Reduces call volumes for police response, while redirecting more appropriate resources as applicable;
- 3. Supports the review of the use, deployment and training related to police equipment/weapons and that this work be done in collaboration with the Provincial Government's call to amend the Police Act.

- 4. Develop and adopt a Diversity and Inclusion Framework to guide the direction of Community policing and include the following goals:
 - Have a workforce this is broadly reflective of the community;
 - Identify and address barriers to diversity within organizational systems;
 - Attract and retain a talented workforce skilled at working in an inclusive and respectful manner with one another and with the community;
 - Create processes, policies, plans, practices, programs and services that meet the diverse needs of those they serve;
 - Establish a senior leadership action group to oversee equity, diversity and human rights initiatives;
- 5. Will request the development and implementation of a culturally-safe engagement plan to include and consider the personal experiences and voices of residents or groups who have or represent those who have experienced discrimination in helping to shape any proposed police reforms. This work will be done in collaboration with New Westminster City Council.
- 6. Will engage with members of the New Westminster Police Department with the goal to develop understanding, input and support for new directions for NWPD.
- 7. Will request a comprehensive report on police reforms to be presented to the New Westminster Police Board and New Westminster City Council by the end of 2020. The report will include a comprehensive scan of police reforms being conducted across North America and best practices in crisis health management at the local level.
- 8. Will request to work with and in collaboration with New Westminster City Council on the above stated work.
- 9. Requests that this work be integrated into the upcoming New Westminster Police Department Strategic Plan.

Thank you for your consideration. Please contact me should you require additional information or wish to discuss this matter further.

Daisy Dyer Police Board Secretary



July 16, 2020

Daisy Dyer Police Board Secretary New Westminster Municipal Police Board 555 Columbia Street New Westminster, BC V3L 1B2

Dear Ms. Dyer,

Re: New Westminster Police Board letter dated July 7, 2020 regarding a motion regarding reforms to the New Westminster Police Department

At a meeting on July 13, 2020, New Westminster City Council received your letter about a motion regarding reforms to the New Westminster Police Department and passed the following resolution:

THAT the Chief Administrative Officer be directed to work with the Police Chief and the Director of Human Resources to develop a comprehensive workplan and budget to implement the motion; and

THAT a Special Joint Meeting of City Council and the Police Board be held in September to discuss and deliberate on the comprehensive workplan and budget.

I will contact you regarding scheduling the Special Joint Meeting.

If you have any questions or would like more information, please contact me at <u>jkillawee@newwestcity.ca</u> or 604-515-3764.

Yours truly,

Jacque Killawee

Millaure

City Clerk