



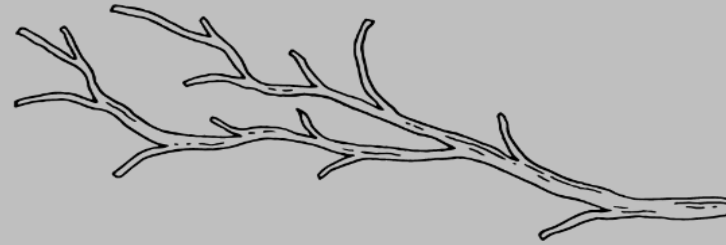
NEW WESTMINSTER POLICE BOARD

OPEN AGENDA

Tuesday, 19 January, 2021 @ 0930

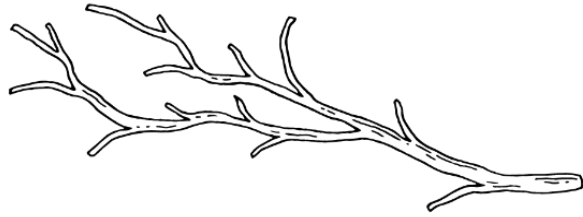
✓ Indicates Attachment

1	ADOPTION	
✓	1.1 Adoption of Open Agenda: 19 January, 2021	<i>Police Board</i>
	1.2 Delegations	
✓	1.3 Silver Branch Project Presentation	<i>Cst. Camille Oliveira</i>
2	CONSENT AGENDA	<i>Police Board</i>
✓	2.1 Approval of Open Minutes: 26 November, 2020	
	2.2 Police Board Member Reports	
✓	2.3 Policy: OD100 – Charge Recommendations	
✓	2.4 Statistics	
✓	2.5 Correspondence	
	<ul style="list-style-type: none"> NWPOA Letter to Police Board Response to City Council RE Call for Justice Report Letter of Thanks to NWPB for CAPG Sponsorship Message from ADM Butterworth-Carr Capacity and Funding Gaps at JIBC Police Chiefs and Police Board Letter from JIBC Thank you Correspondence BCAPB 2021 Notice of AGM and Call for Resolutions 	
3	ONGOING BUSINESS	
✓	3.1 City Council Resolution and 2021 Police Budget	<i>Chief Constable Jansen</i>
4	NEW BUSINESS	
	None	
	NEXT MEETING	
	Date: Tuesday, 16 February, 2021 at 0930	
	Location: ZOOM Video Conference	
	ADJOURNMENT OF OPEN MEETING	



Silver Branch Project

KEEPING NEW WESTMINSTER
SENIORS SAFE



Silver Branch Project

KEEPING NEW WESTMINSTER
SENIORS SAFE

**The Silver Branch Project
is a police-initiated community
outreach and prevention program
for at-risk older adults with
cognitive impairment and
dementia issues.**

(Project Overview)

GOALS AND OBJECTIVES:

GOAL # 1

- The Silver Branch Project is designed to provide educational and practical strategies to front-line police officers who encounter older adults with cognitive impairment and dementia. (Tools in the tool box)

GOAL # 2

- The Silver Branch Project will enable timely and consistent safety planning for Older Adults living with cognitive impairment and dementia who are reported missing/ wandered

GOAL # 3

- Provide investigative assistance in High Risk Missing Person/ Wandering files involving Older Adults with Dementia or cognitive brain impairment. Hopefully reducing investigative time spent locating missing seniors who participate in the Silver Branch Program

GOAL # 4

- The Silver Branch Project is designed to foster and increase police engagement/ outreach with Older Adults and other Vulnerable Persons with issues of cognitive impairment.

PROGRESS REPORT

GOAL # 1

The Silver Branch Project is designed to provide educational and practical strategies to front-line police officers who encounter older adults with cognitive impairment and dementia.

COMPLETED: ROLL CALL TRAINING FOR ALL NRPD UNITS.

PROGRESS REPORT

GOAL # 2

The Silver Branch Project will enable timely and consistent safety planning for Older Adults living with cognitive impairment and dementia who are reported missing/ wandered.

- **27 referrals to the Silver Branch Program.**
 - All have been contacted by the VPLO within 2-4 days of receiving the referral
 - Most resulting in the family seeking proper diagnosis and treatment from their doctor
 - 6 files with collaboration with Fraser Health have transitioned into long term community care placements, several on the waiting list for the appropriate placement.
 - 2 files involved collaboration with New West Mental Health Liaison and were instances of failure to thrive
 - 1 file involved safety planning for a special needs adult and a history of wandering (ESL)

PROGRESS REPORT

GOAL # 3

- **Provide investigative assistance in High Risk Missing Person/ Wandering files involving Older Adults with Dementia or cognitive brain impairment. Hopefully reducing investigative time spent locating missing seniors who participate in the Silver Branch Program**

THE SILVER BRANCH PROJECT

GOAL # 4

The Silver Branch Project is designed to foster and increase police engagement/ outreach with Older Adults and other Vulnerable Persons with issues of cognitive impairment.

- **Temporarily on hold due to Covid with many of the recreational facilities in New Westminster being closed or having limited programming**



Silver Branch Project

KEEPING NEW WESTMINSTER
SENIORS SAFE

Introduction

The Silver Branch Project increases safety for senior residents living in New Westminster who have dementia or have been diagnosed with a cognitive impairment. Provided by the New Westminster Police Department, this program invites your family to meet with Constable Oliveira to assess safety risks for the senior in your life. Together you'll develop a practical plan that allows you to work with police in keeping your loved one safe.



Benefits to you and your loved one

Are you concerned about the safety of a senior in your life? Has your loved one started wandering? Has a family member been recently diagnosed with dementia? The Silver Branch Project can provide you with a plan and tools.

- Create a customized safety plan
- Get the most up to date information about your senior in the hands of police
- Learn about helpful tools including GPS smart technologies and door alarms
- Connect with additional resources and referrals

Meet Constable Oliveira



Constable Oliveira is the New Westminster Police Department's Vulnerable Persons Liaison Officer. She's worked in policing for 23 years and is passionate about empowering families with the safety knowledge they need to provide a safe environment for their loved ones.



Silver Branch Project

Contact Us

Constable Oliveira
604-525-5411
coliveria@nwpolice.org
New Westminster Police Department
555 Columbia Street, V3L 1B2
New Westminster, BC

KEEPING NEW WESTMINSTER
SENIORS SAFE

**New Westminster
Police Department**

We're here for you.



NEW WESTMINSTER MUNICIPAL POLICE BOARD

November 17, 2020 at 0930

New Westminster Police Executive Boardroom

MINUTES of Regular Meeting

PRESENT:	Mayor Jonathan Côté	Chair
	Ms. Christine Dacre	
	Mr. Karim Hachlaf	
	Mr. Sasha Ramnarine	
	Ms. Natalia Bryant	
STAFF:	Chief Constable D. Jansen	
	Deputy Chief Constable P. Hyland	
	Inspector T. Dudar	
	Inspector T. Matsumoto	
	Inspector C. Mullin	
	Inspector D. McDaniel	
	Ms. D. Dyer	Board Secretary

1. ADOPTION OF AGENDA

MOVED AND SECONDED (Dacre/Ramnarine)

THAT: The New Westminster Police Board approve the November 17, 2020 Regular Agenda

CARRIED

1.2 Delegations

None.

2. CONSENT AGENDA

2.1 Approval of Open Minutes: 20 October, 2020

2.2 Police Board Member Reports

2.3 Policy

2.4 Statistics

MOVED AND SECONDED (Hachlaf/ Ramnarine)

THAT: Item 2.4 be removed from the Consent Agenda; and

THAT: The remaining Consent Agenda items be approved.

CARRIED

ITEMS REMOVED FROM THE CONSENT AGENDA

2.4 Statistics

Mr. Ramnarine enquired into member protocol surrounding impaired driving during the Covid-19 pandemic, with a specific focus on road blocks. Chief Constable Jansen reported that road blocks are still taking place, with a policy for PPE use or physical distancing in place. Chief Constable Jansen further stated that the Winter CounterAttack will be rolled out shortly.

Ms. Bryant requested that a report be provided to the Board reflecting statistics that relate to any Quarantine Act matters. Chief Constable Jansen stated that this information is provided to the province on a weekly basis and would be readily available for the Board. This information will be provided at the next Board meeting in January.

Mr. Hachlaf noted the increase in both *Break and Enter* and *Possession of Weapons* occurrences. Inspector Mullin explained that the Break and Enter files are attributed to a few individuals. One individual in particular, Mr. Gustein, has been arrested and charged. The Forensic Identification team were able to match Mr. Gustein's prints to various scenes resulting in a search warrant for his residence, where a substantial amount of property was recovered. The courts are reluctant to remand individuals amidst the current Covid-19 pandemic. Unfortunately, Mr. Gustein was released but subsequently arrested again for further *Break and Enter* offences.

Inspector Mullin will prepare a report for the board concerning *Possession of Weapons* occurrences.

Received for information.

3. ONGOING BUSINESS/ DISCUSSION

3.1 Governance: 2021 Budget

Inspector Matsumoto presented the provisional 2021 budget to the Board.

Inspector Matsumoto noted that some of the enhancements include:

- A \$100,000 enhancement to 'General Administration' to facilitate the joint City Council and Police Board motion on public and employee engagement for the Diversity, Engagement, Inclusion and Anti-Racism (DEIAR) framework. Resources are required to carry out implementation of the framework.
- A 4.6% increase to 'Contracted Services', which is higher than initially anticipated, with E-Comm 911 being the largest driver of this increase.
- A \$44,000 enhancement fund for COVID-19 PPE costs (\$40,000) that Emergency Management BC will not cover.
- Naloxone costs (\$4,000) have been downloaded to all police departments by the Province.
- An enhancement under 'Salaries and Benefits' valued at \$180,007 (2021) for year one funding of a two-year temporary fulltime Sergeant position. The purpose of this enhancement is to provide HR backfill support for the DEIAR Framework under development.

Discussion ensued.

Ms. Dacre spoke of her concern for the challenges that all cities are currently facing with their budgets. Ms. Dacre supports the budget as presented and stated that the work on the DEIAR framework is very important work, however, shared some concerns in regards to the funding of the Sergeant position. Ms. Dacre suggested that some thought be given to an alternative plan, should the funding not be approved.

Mayor Cote echoed that 2021 will be a challenging budget year. Mayor Cote further noted that revenue sources have not yet recovered and anticipates that this will remain the case for some time. Mayor Cote voiced that he is very supportive of funding for the joint DEIAR work with city council, however, did raise some concerns for the cost of the Sergeants position. Mayor Cote recommended that further discussion be had concerning this particular expense.

MOVED AND SECONDED (Hachlaf/ Bryant)

THAT: The 2021 provincial Operating Budget including enhancements be approved; and

THAT: The 2021 provincial Capital Budget including enhancements as presented be approved.

CARRIED

3.2 Calls for Justice

Inspector McDaniel stated that the purpose of this report is to provide the New Westminster Police Board (the Board) with the New Westminster Police Department's response to the recommendations 9.1 to 9.11 of the "Reclaiming Power and Place, the

Final Report of the National Inquiry into Missing and Murdered Indigenous Women and Girls” (MMIWG) report.

In September 2016, the Canadian Government initiated the National Inquiry into MMIWG. On June 3, 2019, the final findings from the National Inquiry into MMIWG were released to the public. The extensive review found that there are 231 steps, or Calls for Justice, that are required by all levels of government to end violence against Indigenous women, girls, and 2SLGBTQQIA (Two-Spirit, lesbian, gay, bisexual, transgender, queer, questioning, intersex, and asexual) people. The MMIWG Inquiry identified 28 Calls for Police Services, which are reviewed in the *NWPD Response to the Calls for Justice* report.

Inspector McDaniel stated that the report speaks to several areas, specifically;

- Recruiting Practices
- Commitment to Strengthen Community Relations
- Culturally Appropriate and Gender-Neutral Policy, Practices and Procedures
- Training – Increase Cultural Competence and Ensure Trauma Informed Practices
- Investigative Practices.

Chief Constable Jansen thanked Inspector McDaniel and stated that a response will be sent to City Council with a copy of the *NWPD Response to the Calls for Justice* report. Mayor Cote suggested that Inspector McDaniel may wish to present the report to City Council in due course.

Received for information.

4. NEW BUSINESS

4.1 Draft Police Board Meeting Dates

Chief Constable Jansen presented the Draft Police Board Meeting Dates for 2021.

The Board were invited to advise Ms. Dyer of any potential conflicts before the next Board meeting in January.

MOVED AND SECONDED (Ramnarine/ Hachlaf)

THAT: The proposed 2021 Police Board meeting dates be approved.

CARRIED

ADJOURNMENT of Regular Meeting

Mayor Jonathan Cote adjourned the meeting at 1025 hrs.

Next meeting: January 19, 2021 at 0930 AM
 Via Zoom Video Conference

MAYOR JONATHAN COTE
CHAIR

D. DYER
RECORDING SECRETARY

Charge Recommendations

OD100

Revised: November 2020

OD100

Risk Assessment: Low

POLICY

1. The New Westminster Police Department (NWPD) will review cases involving criminal investigations where:
 - a. the investigating Member recommends charges and this recommendation is not approved by a Supervisor or Crown Counsel,
 - b. the investigating Member, or any other police officer, recommends a stay of proceedings or charges not be recommended, notwithstanding there are reasonable grounds to believe that an offence has been committed, or
 - c. Crown Counsel declines to prosecute owing to alleged police mishandling.

REASONS FOR POLICY

2. To ensure that investigations and the recommending of charges are conducted in a manner free from interference.
3. To ensure that the public interest is protected and the administration of justice is not brought into disrepute.

Calls for Service

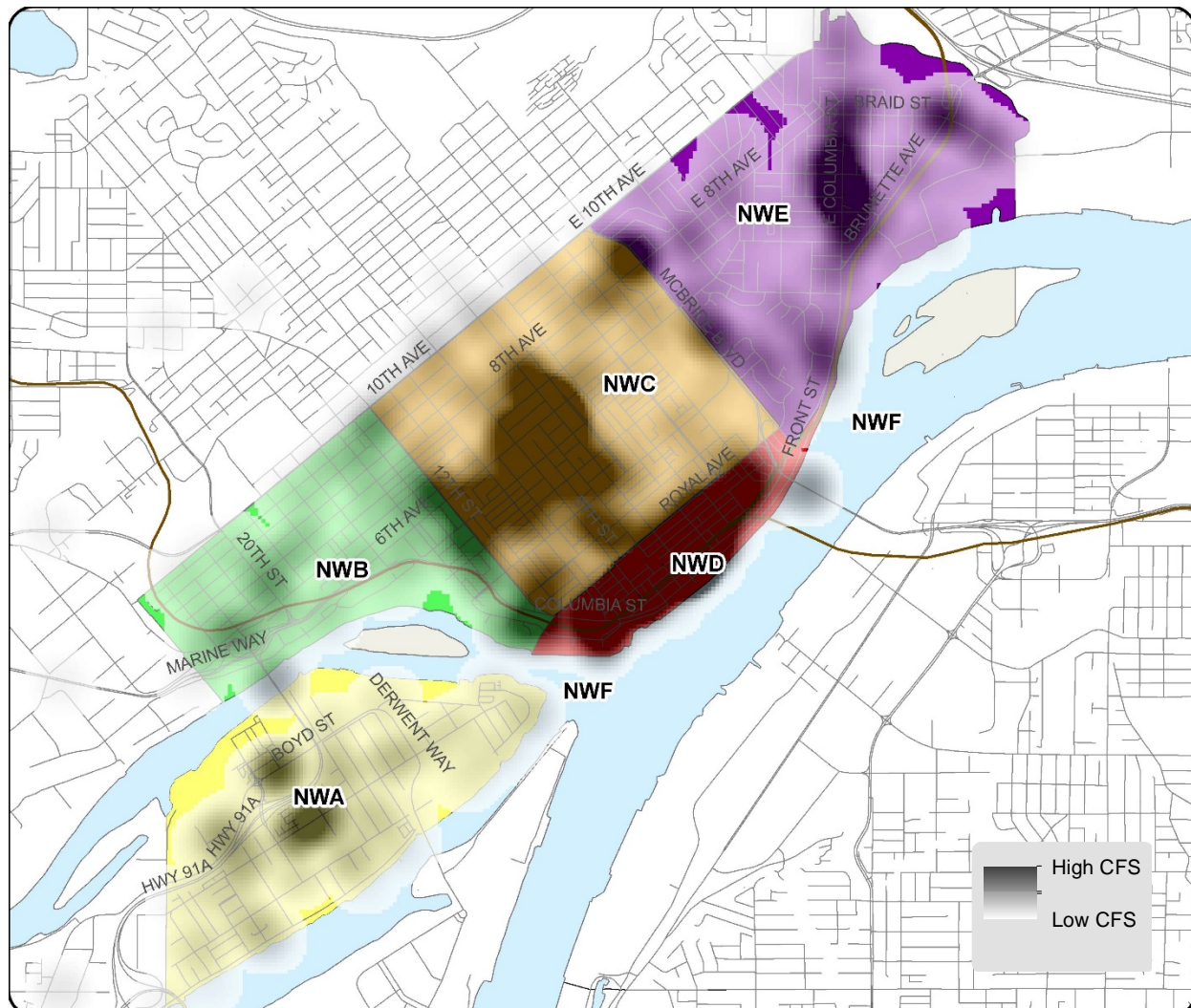
	Oct	Nov	Nov avg range	YTD 2019	YTD 2020	YTD +/-	YTD % chg
Queensborough (NWA)	134	141	142-200	1830	1488	-342	-19%
West End (NWB)	175	130	162-189	1937	1869	-68	-4%
Mid-Uptown (NWC)	607	515	535-602	6646	6174	-472	-7%
Downtown (NWD)	358	356	311-378	4206	4238	32	1%
East End (NWE)	224	206	241-280	2795	2538	-257	-9%
Water (NWF)	1	0	0-1	3	4	1	-
Skytrain Stns (NWG)	31	28	13-35	284	306	22	8%
Spec. Locations (NWH)	132	104	130-145	1511	1318	-193	-13%
Other	34	19	25-33	286	263	-23	-8%
Total Calls For Service	1696	1499	1605-1817	19498	18198	-1300	-7%

Above normal range

Within normal range

Below normal range

Note: Zone H includes certain high-volume or special interest locations in the city, with the bulk of incidents linked to NWPD headquarters, the Law Courts, Royal Columbian Hospital, or the Queensborough & Pattullo bridges.



Monitored Occurrence Types

Persons Crimes	Nov 2020	Nov 2019	+/-	2020 YTD	2019 YTD	+/-	% change
All Persons Offences	63	82	-19	869	929	-60	-6%
Assault	32	41	-9	437	447	-10	-2%
Domestic Violence	34	54	-20	526	719	-193	-27%
Family Violence	25	35	-10	273	318	-45	-14%
Robbery	2	3	-1	28	29	-1	-3%
Sex Assaults	3	3	0	54	60	-6	-10%
Indecent Acts	2	1	1	29	25	4	16%
Other Sex Offences	1	4	-3	31	36	-5	-14%

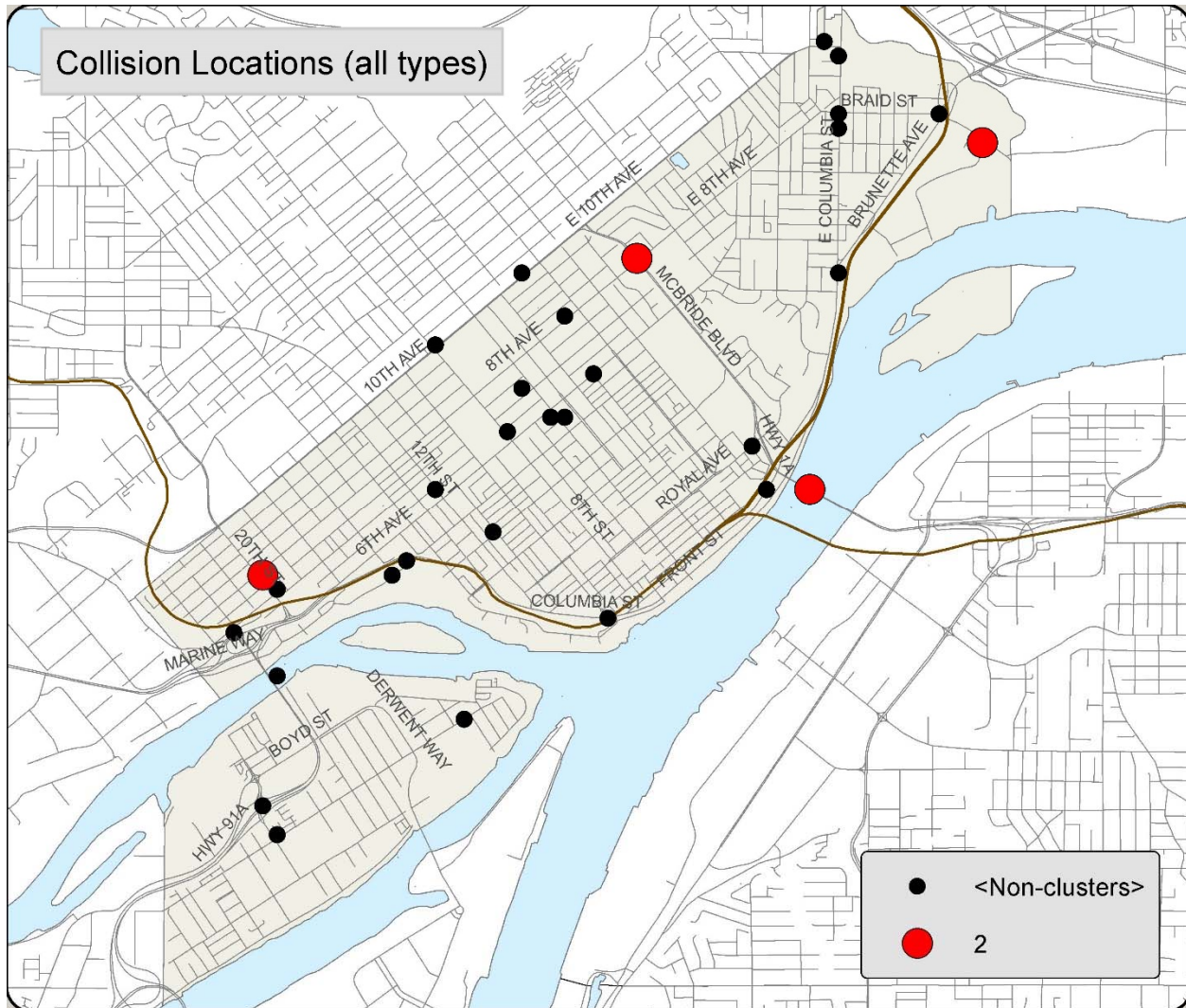
Property Crimes	Nov 2020	Nov 2019	+/-	2020 YTD	2019 YTD	+/-	% change
All Property Offences	260	282	-22	2850	3242	-392	-12%
Break and Enter – Total	22	39	-17	357	399	-42	-11%
Break and Enter – Business	15	24	-9	174	207	-33	-16%
Break and Enter – Residence	3	7	-4	86	108	-22	-20%
Break and Enter – Other	4	7	-3	95	82	13	16%
Theft of Vehicle	17	20	-3	149	216	-67	-31%
Recovered Stolen Vehicle	3	5	-2	38	78	-40	-51%
Theft From Vehicle	71	73	-2	846	804	42	5%

Drug Offences	Nov 2020	Nov 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Drug Possession (all)	0	3	-3	12	46	-34	-74%
Trafficking (all)	1	4	-3	10	37	-27	-73%

Other Crimes	Nov 2020	Nov 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Possession of Firearms	1	3	-2	26	28	-2	-7%
Possession of Weapons	5	7	-2	65	61	4	7%
Hate Motivated Crime	0	0	0	3	2	1	-

Other Non-Criminal	Nov 2020	Nov 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Missing Persons	12	9	3	127	109	18	17%
Missing Persons – High Risk	6	8	-2	66	153	-87	-57%
Mental Health related (study flag B)	74	52	22	575	770	-195	-25%
Mental Health related (s. 28 arrests)	21	33	-12	320	337	-17	-5%
Disturbed Person/Att. Suicide	45	63	-18	634	784	-150	-19%
Sudden Deaths	6	4	2	115	71	44	62%
Domestic Dispute – No Assault	27	37	-10	442	462	-20	-4%

Traffic/Driving	Nov 2020	Nov 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Collision - Non-fatal Injury	1	11	-10	80	118	-38	-32%
Collision - Damage under \$10,000	29	35	-6	295	310	n/a	n/a
Collision - Damage over \$10,000	6	11	-5	54	57	n/a	n/a
Impaired Driving	7	11	-4	48	111	-63	-57%
IRP	22	15	7	131	264	-133	-50%



Statistics in this report are compiled from the Police Records Information Management Environment (PRIME) and reflect the most current information available at the time of writing regarding incidents reported to or discovered by the New Westminster Police Department. The data is subject to change if continuing investigation, Quality Assurance review, or Statistics Canada policies require an incident(s) to be reclassified.

Calls for Service

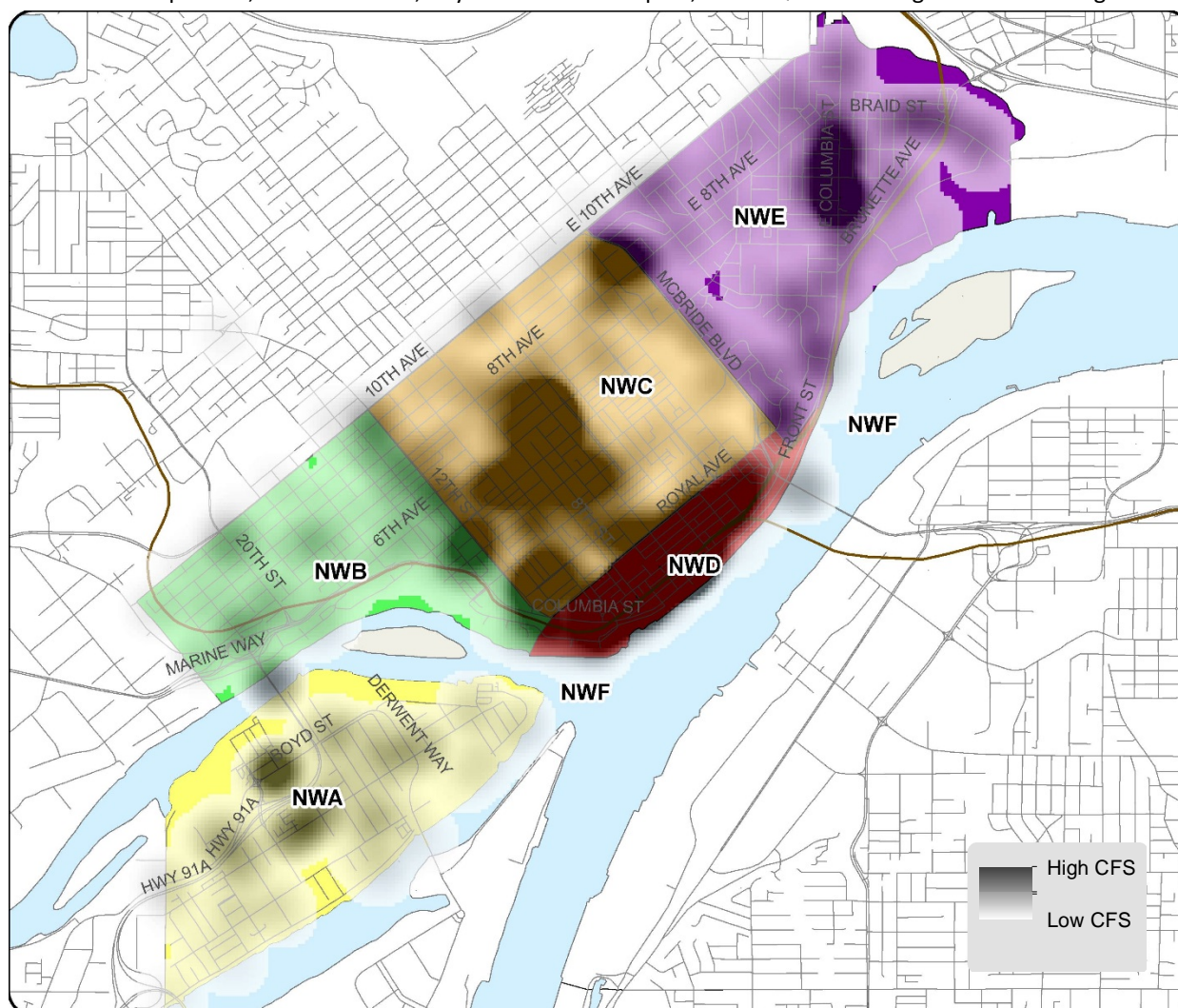
	Nov	Dec	Dec avg range	YTD 2019	YTD 2020	YTD +/-	YTD % chg
Queensborough (NWA)	141	128	129-190	1957	1616	-341	-17%
West End (NWB)	130	123	135-194	2136	1992	-144	-7%
Mid-Uptown (NWC)	515	518	502-585	7148	6692	-456	-6%
Downtown (NWD)	356	372	332-372	4563	4610	47	1%
East End (NWE)	206	206	204-284	3013	2744	-269	-9%
Water (NWF)	0	0	0	3	4	1	-
Skytrain Stns (NWG)	28	31	20-28	304	337	33	11%
Spec. Locations (NWH)	104	94	118-161	1669	1412	-257	-15%
Other	19	26	20-27	311	289	-22	-7%
Total Calls For Service	1499	1498	1612-1689	21104	19696	-1408	-7%

Above normal range

Within normal range

Below normal range

Note: Zone H includes certain high-volume or special interest locations in the city, with the bulk of incidents linked to NWPD headquarters, the Law Courts, Royal Columbian Hospital, or the Queensborough & Pattullo bridges.



Monitored Occurrence Types

Persons Crimes	Dec 2020	Dec 2019	+/-	2020 YTD	2019 YTD	+/-	% change
All Persons Offences	85	71	14	954	1000	-46	-5%
Assault	43	36	7	480	483	-3	-1%
Domestic Violence	49	55	-6	575	774	-199	-26%
Family Violence	20	26	-6	293	344	-51	-15%
Robbery	2	3	-1	30	32	-2	-6%
Sex Assaults	12	1	11	66	61	5	8%
Indecent Acts	1	2	-1	30	27	3	11%
Other Sex Offences	6	2	4	37	38	-1	-3%

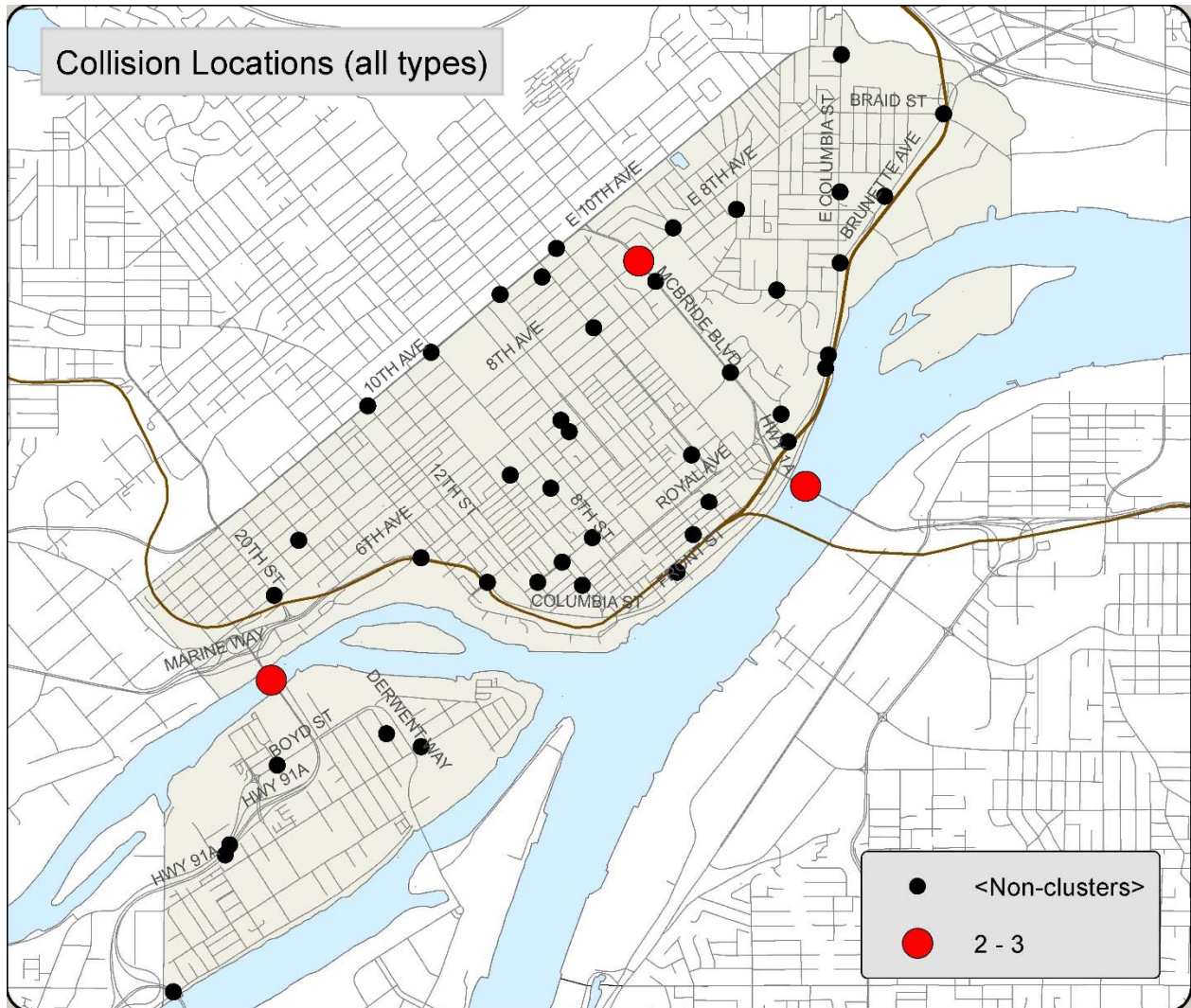
Property Crimes	Dec 2020	Dec 2019	+/-	2020 YTD	2019 YTD	+/-	% change
All Property Offences	262	227	35	3112	3469	-357	-10%
Break and Enter – Total	26	26	0	383	425	-42	-10%
Break and Enter – Business	15	22	-7	189	229	-40	-17%
Break and Enter – Residence	6	9	-3	92	117	-25	-21%
Break and Enter – Other	5	5	0	100	87	13	15%
Theft of Vehicle	16	7	9	165	223	-58	-26%
Recovered Stolen Vehicle	4	0	4	42	78	-36	-46%
Theft From Vehicle	79	70	9	925	874	51	6%

Drug Offences	Dec 2020	Dec 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Drug Possession (all)	1	3	-2	13	49	-36	-73%
Trafficking (all)	2	3	-1	12	40	-28	-70%

Other Crimes	Dec 2020	Dec 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Possession of Firearms	0	3	-3	26	31	-5	-16%
Possession of Weapons	5	2	3	70	63	7	11%
Hate Motivated Crime	0	1	-1	3	3	0	-

Other Non-Criminal	Dec 2020	Dec 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Missing Persons	8	9	-1	135	118	17	14%
Missing Persons – High Risk	6	12	-6	72	165	-93	-56%
Mental Health related (study flag B)	58	57	1	633	827	-194	-23%
Mental Health related (s. 28 arrests)	29	40	-11	349	377	-28	-7%
Disturbed Person/Att. Suicide	50	74	-24	684	858	-174	-20%
Sudden Deaths	10	6	4	125	77	48	62%
Domestic Dispute – No Assault	32	42	-10	474	504	-30	-6%

Traffic/Driving	Dec 2020	Dec 2019	+/-	2020 YTD	2019 YTD	+/-	% change
Collision - Non-fatal Injury	7	10	-3	87	128	-41	-32%
Collision - Damage under \$10,000	40	37	3	335	347	n/a	n/a
Collision - Damage over \$10,000	5	7	-2	59	64	n/a	n/a
Impaired Driving	4	6	-2	52	117	-65	-56%
IRP	20	11	9	151	275	-124	-45%



Addendum – COVID-19 Related Files & Enforcement

2020	Jun	Jul	Aug	Sep	Oct	Nov	Dec	TOTAL
Quarantine Act - GO's (all)	0	3	1	0	2	1	0	7
Quarantine Act - Charges Laid	0	0	0	0	0	3	0	3
Quarantine Act - VT's Issued	0	0	0	0	2	0	0	2
COVID-19 Related Measures Act - GO's (all)	0	0	0	1	2	20	12	35
COVID-19 Related Measures Act - VT's Issued	0	0	0	0	0	0	2	2
GO's with Study Flag "CV"	0	5	3	2	4	12	6	32

*Due to scoring and flagging conventions, a single incident may be counted multiple times in this data (e.g. a Quarantine Act file which was also flagged as COVID-19 related).

Statistics in this report are compiled from the Police Records Information Management Environment (PRIME) and reflect the most current information available at the time of writing regarding incidents reported to or discovered by the New Westminster Police Department. The data is subject to change if continuing investigation, Quality Assurance review, or Statistics Canada policies require an incident(s) to be reclassified.



New Westminster Police Officers Association

*#190-720 6th St
New Westminster, B.C. V3L-3C5*

**Member of the British Columbia Police Association
& The Canadian Police Association*

To the Members of the New Westminster Police Board,

I am currently a serving member of the New Westminster Police Department, and, as an Executive Board Member of our Police Officers Association, I write this on behalf of the members of the NWPD. We are the officers that you see in uniform driving through your neighbourhood, patrolling, responding to calls, interacting with the public, and doing our best to make a positive difference every day. Many of us live in or have loved ones in this city; many of us grew up here, and some raise our kids here; all of us call New Westminster their place of work, but it is also our home too.

In the spirit of best serving the city that we cherish, we recently published a tweet, which has garnered a lot of negative attention. While we had intended to bring notice to what we believe is an important issue, we fear that the tone of our message may have distracted from its point, and we would like to clarify our concerns.

We understand that the current policing model is under review, and we want to emphasize that we do not fear change. Police are not meant to be a catch-all answer to every challenge that our community faces.

We have been called to help the people of New Westminster on their worst days and in their worst moments. We have listened to victims of domestic abuse and sexual assaults relive the horrific moments of violence directed at them, describing their fear and helplessness. We have heard many New Westminster residents share their feelings and sadness as they recount their own lived experiences of systemic racism and colonial violence. We recognize that as police officers we are not always the best professionals to bear witness to the pain and distress of others. Yet, for many hours of the day, the responsibility has become ours as the supports systems have not been put in place to replace that role. Until they are, if we are to be defunded, what is the plan? We are concerned as we know that in the interim we will still be called upon to do the same work to help our vulnerable residents, but now with less resources, training, and funding.

We are concerned that some members of City Council are attempting to institute change by freezing the budget for 2021, possibly without understanding the implications of such a decision. Voting for a zero-percent increase in police funding is, effectively, a cut to the budget, as the police department's fixed expenses increase each year due to the

NEW WESTMINSTER POLICE OFFICERS ASSOCIATION

increased costs associated with inflation and contractual obligations. That means that the department will be forced to trim expenses from the budget, which could result in the NWPD not being able to meet the community's stated needs.

Shifting funding from police towards alternative options for community support makes sense when those options have been put in place. But until they are, what plan is there to support people with mental health concerns? What will replace the work we are doing to aid the residents we assist every day? Who can help those that need support for "non-police" related issues when they have seemingly nowhere else to turn? Cutting our resources with no plan in place has us worried for the most vulnerable in our community.

We believed that we have had a voice at the table when it comes to working together to reimagining a new model of policing for our community. The members of the NWPD have always taken pride in being leaders in policing, and we strive to be that example for other policing agencies.

But in the midst of these efforts, a motion was put forward to effectively cut our budget that we feel goes against the spirit of mutual respect and collaboration. That, we feel, was unexpectedly one sided and significantly impacts our ability to work together when the message to our members, intentional or not, is that their voice does not matter.

The impact of the Covid Pandemic and Opioid Crisis has exhausted front line staff everywhere and impacted staff wellness. Our officers put their lives at risk day to day to help protect residents and visitors of New Westminster and we are concerned that in the midst of a seemingly unplanned defund we will see some of our members leaving for neighbouring police agencies. We have seen more of our members struggling with PTSD and mental health concerns, which will only be amplified with increased workload.

However, in the midst of it all, we will continue to be there for the resident of New Westminster.

We will stand up for the most vulnerable.

We will support those in their darkest days.

We will treat all people with dignity and respect.

We will continue to do our job honourably and with integrity.

Sincerely,

The Members of the New Westminster Police Department



RESPONSE TO CITY COUNCIL RE CALLS FOR JUSTICE REPORT

New Westminster Police Department

David Jansen
Chief Constable

New Westminster City Council
511 Royal Avenue
New Westminster, BC
V3L 1H9

26 November 2020

Dear Council,

By way of follow up to the attached letter of July 10, 2019, The New Westminster Police Board met on November 17, 2020, and approved the following report in response to Calls for Justice.

The final report can be accessed via the following link:

<https://www.nwpolice.org/blog/2020/11/25/nwpd-response-to-the-calls-for-justice-listening-and-learning-through-respect-and-understanding/>

Alternatively, the report can be found through the New Westminster Police Department website by navigating to the 'Media' heading and selecting 'Inside NWPD' from the drop down menu.

Should you have any further questions, please do not hesitate to contact me.

Regards,

A handwritten signature in black ink that reads 'David Jansen'.

Dave Jansen
Chief Constable.



Jonathan X. Côté
Mayor



July 10, 2019

New Westminster Police Board
c/o Office of the Chief Constable
New Westminster Police Department
555 Columbia Street
New Westminster, BC V3L 1B2

Dear Members of the Police Board,

Re: Response to Reclaiming Power and Place, the Final Report of the National Inquiry into Missing and Murdered Indigenous Women and Girls

The Council of the City of New Westminster is actively engaged in a reconciliation process. This resulted in the passing of the following motion at a meeting on July 8, 2019:

WHEREAS Reclaiming Power and Place: The Final Report of the National Inquiry into Missing and Murdered Indigenous Women and Girls was released on June 3, 2019; and

WHEREAS the report is comprised of the truths of 2,380 family members and includes 231 calls to justice; and

WHEREAS the report states that “the violence the National Inquiry heard about amounts to a race-based genocide of Indigenous Peoples, including First Nations, Inuit and Métis, which especially targets women, girls, and 2SLGBTQQIA people”

THEREFORE BE IT RESOLVED

THAT the City of New Westminster affirm the report’s findings that the actions of governments have constituted genocide; and

THAT the City of New Westminster formally call upon the New Westminster Police Board to respond to the Calls to Justice, specifically 9.1 through 9.11, and request that they champion and lead the establishment of a regional police task force to address the Calls to Justice; and

THAT the City of New Westminster formally call upon the Prime Minister and the Member of Parliament for New Westminster to respond to the Calls to Justice that require action on the part of the federal government of Canada; and

THAT the City of New Westminster formally call upon Premier of British Columbia and the New Westminster Members of the Legislative Assembly to respond to the Calls to Justice that require action on the part of the provincial government; and

THAT the City of New Westminster formally call upon New Westminster School Board to respond to the Calls to Justice that refer to public education, specifically 11.1 through 11.2; and

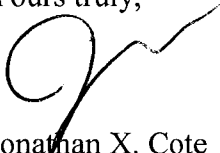
THAT the New Westminster Restorative Justice Committee be called upon to provide recommendations to Council and/or the provincial court system to inform a local approach to the Calls to Justice that refer to the court system; and

THAT the Calls to Justice be incorporated into the City's reconciliation work.

The Council while advocating that everyone should read *The Final Report of the National Inquiry into Missing and Murdered Indigenous Women and Girls*, in the motion calls the Police Board's attention to sections 9.1 through 9.11 which can be found as an attachment to this letter.

The City of New Westminster joins with the authors of the report in calling on the New Westminster Police Board to respond to these Calls for Justice.

Yours truly,



Jonathan X. Cote
Mayor

Office of the Mayor

Corporation of the City of New Westminster

511 Royal Avenue, New Westminster, BC • Canada V3L 1H9 T (604) 527 4522 F (604) 527 4594

www.newwestcity.ca

**SENT ELECTRONICALLY**

December 4, 2020

New Westminster Police Board
555 Columbia St
New Westminster, BC V3L 1B2

Dear New Westminster Police Board,

The Canadian Association of Police Governance wishes to thank you for supporting the CAPG 2020 Virtual Conference "*Prioritizing Wellness Through Governance*", held October 30th and November 2nd. With your sponsorship, support and participation, we were able to put on an exceptional all virtual event with key guest speakers, leading presentations and important panel discussions, many engaging sessions, networking opportunities, the screening of a moving film, and much more. Over 400 people attended this event.

Your 2020 sponsorship funds were used to:

- Obtain our virtual technology rights and support staff
- Fund the increase in staffing needed to co-ordinate various communications, marketing and registration pieces
- Provide your organization recognition on our website, program, eblasts and at the virtual event
- Allow access to the virtual AGM on October 31, 2020 for all members at no cost

As you are aware, there have been a lot of challenges in 2020. From quickly needing to rethink how we could offer an educative and quality program to our delegates during a global pandemic to the increasing societal demand for change in policing in Canada. We hope the conference exceeded your expectations and that we can count on your sponsorship in the future. If there is any way we can increase the value proposition for you, please let us know.

On behalf of the CAPG board of directors and all of our members, I extend our warmest gratitude for your generous support and reassure you that CAPG will work diligently to be a significant and credible stakeholder in all discussions related to community safety and police governance at the national level.

Sincerely,

Micki Ruth, President
Canadian Association of Police Governance

MESSAGE FROM ADM BUTTERWORTH-CARR



December 16, 2020

Dear colleagues,

I am writing to advise you that after thoughtful consideration, I have made the difficult but necessary decision to leave the Provincial Government, and my role as Assistant Deputy Minister and Director of Police Services, early in the New Year to focus on personal matters and spend time with my family.

At this time, I wish to express my sincere gratitude to you and your organization for the strong relationships you have helped build with the Policing and Security Branch, and for your ongoing willingness to collaborate on the many complex issues facing policing in BC.

Even in the face of the global COVID-19 pandemic, I know this work will continue to advance and great progress will be made to modernize policing and public safety, particularly through the BC Special Committee on Reforming the *Police Act*.

Over the next few weeks, plans for the transition to a new ADM and Director of Police Services will be confirmed, and this information will be shared with you as soon as it is available.

I wish you and your organization all the best for the future.

Take care,



Brenda Butterworth-Carr; Tr'injà shär njit dintlät
Assistant Deputy Minister
And Director of Police Services
Policing and Security Branch



CHAIR OF THE POLICE BOARD

FROM THE DESK OF MAYOR GEORGE V. HARVIE

December 7, 2020

* VIA E-MAIL: PSSG.Minister@gov.bc.ca

The Honourable Mike Farnworth, MLA
Minister of Public Safety and Solicitor General (PSSG)
PO Box 9010 Stn Prov Gov
Victoria, BC V8W 9E2

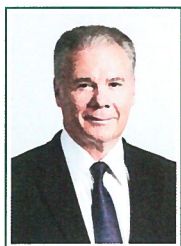
Dear Minister Farnworth:

RE: Capacity and Funding Gaps at the JIBC

As you are aware, the Justice Institute of British Columbia (JIBC) provides police recruit training to all municipal police departments in British Columbia. The JIBC, located in New Westminster, provides training in policing, firefighting, probation, driver education, corrections, paramedicine, security, sheriffs and a variety of other areas of study. Demands for improvement, training and development are consistently increasing in all disciplines, including police recruit training at the JIBC Police Academy.

On September 18, 2020, the Honorable Mike Farnworth, Minister of Public Safety and Solicitor General, contacted all Mayors of Cities with municipal Police Boards and outlined policing priorities, goals and objectives for policing and law enforcement across British Columbia. This written communication outlined a number of priorities for the municipal Police Boards and accordingly, police departments, to assess and further strengthen relationships and public trust. One of the ten key priority items was for Police Boards to remain engaged with the JIBC to ensure recruiting needs are being met and appropriately budgeted for. The Delta Police Department (DPD) is working with a committee representing different agencies, to identify and address gaps within the JIBC curriculum and operations. However, this does not meet the DPD's current or future needs and lacks urgency as the challenges relating to recruit training are time sensitive.





CHAIR OF THE POLICE BOARD

FROM THE DESK OF MAYOR GEORGE V. HARVIE

The Police Academy has not seen a provincial grant increase for ten years and this has resulted in elimination of positions and decrease in secondments to keep the budget stable. Additionally, the Police Academy has been operating at a \$700,000 to \$800,000/yearly deficit over the past two years. The 2019 deficit was balanced with \$800,000 in special funding. For 2020, however, there is no special funding forthcoming and a deficit is being projected.

These challenges are being compounded by the COVID-19 restrictions which led to reduced seat availability and modified instruction plans for 2020. The JIBC was not able to meet the needs of the DPD with sufficient recruit training in 2020. With the development of the Surrey Police Service (SPS), the Delta Police Board has growing concerns about the JIBC's ability to meet the training needs of municipal police departments under the current funding model and structure.

In 2021 and into the foreseeable future, there will be an unprecedented demand for police training in British Columbia. The SPS will begin to recruit and enroll a large number of recruits for training at the JIBC. This will require additional funding and resources. As the JIBC is already operating at deficits and shortages of resources, the Delta Police Board is concerned that these costs will be applied to all municipal police departments. The Delta Police Board believes a strategic plan in collaboration with all stakeholders is required immediately to avoid a policing resources and funding crisis in British Columbia.

The DPD and Delta Police Board are committed to working collaboratively with our policing partners and stakeholders in seeking solutions to these ongoing training challenges.

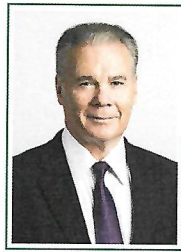
Regards,

A handwritten signature in blue ink that reads "George V. Harvie".

Mayor George V. Harvie,
Chair, Delta Police Board

cc: Delta Police Board
Chief Constable Neil Dubord
Ms. Brenda Butterworth-Carr, Assistant Deputy Minister & Director Policing and Security





CHAIR OF THE POLICE BOARD

FROM THE DESK OF MAYOR GEORGE V. HARVIE

Branch, PSSG

Ms. Anne Kang, Assistant Deputy Minister, Ministry of Advanced Education, Skills and Training

Dr. Michel Tarko, CEO and President, JIBC



Date: November 25, 2020

*To: British Columbia Association of Police Boards, and
British Columbia Association of Municipal Chiefs of Police*

Re: JIBC Police Academy Recruit Training Program

Dear Police Board members and Police Chiefs,

I am writing further to my letter dated March 5, 2020 regarding consultation with BCAPB and BCAMCP on future police recruit tuition increases.

Specifically, we anticipate that any changes to tuition fees will not take effect until January of 2022. JIBC expects to start discussions in early 2021 once the results of a comprehensive financial analysis currently underway have been received and reviewed by Policing and Security Branch and the Ministry of Advanced Education, Skills and Training.

In addition, we will be requiring an annual 3-year projection of recruit training from police departments followed up by a confirmation of requirements in advance of each intake in order to better manage department training requirements. This confirmation will represent a financial commitment for departments. Should a department's actual recruit numbers fall below their commitment, the departments themselves must pay the tuition amount unless JIBC is able to fill the seat(s) from another police agency. Please note we are working to optimize class sizes to meet department needs and we continue to value the in-kind contributions that departments are able to provide to the JIBC Police Academy.

JIBC is committed to providing high quality police recruit training and we appreciate your support in meeting this shared goal. I would be pleased to attend a future meeting of your respective Associations in order to respond to any questions as this process continues to evolve.

Respectfully Submitted,



Dr. Michel Tarko
CEO and President

cc. Ms. Brenda Butterworth-Carr, Assistant Deputy Minister and Director of Policing and Security Branch, PSSG
Mr. Kevin Brewster, Assistant Deputy Minister, Ministry of Advanced Education, Skills and Training,
Ms. Sandra Sajko, Executive Director and Deputy Director, Police Services, PSB, PSSG
Mr. Mike Proud, Vice President, Finance and Operations, JIBC
Ms. Colleen Vaughan, Vice President Academic, JIBC
Jina Lee, Deputy Chief Financial Officer, JIBC

Daisy DYER

Subject: FW: Thank you - a comment

From:

Sent: December-04-20 11:27 PM

To: Public Info Address Mailbox <inf@NWPolice.org>; Public Info Address Mailbox <inf@NWPolice.org>

Subject: Thank you - a comment

Hello, I just want to comment on the exemplary professionalism of one of your female officers featured in [this video](https://youtu.be/SD8qFtXHT3g): <https://youtu.be/SD8qFtXHT3g>

She wore the identifying number: NRPD 342

I am a big fan of Rebel News, and I just wanted to say I think that your officers, particularly 342, handled the situation with grace and represented the department very well. This is the kind of friendly Canadian policing that we love and respect.

Regards,

BCAPB 2021 NOTICE OF AGM AND CALL FOR RESOLUTIONS



BCAPB Notice of Annual General Meeting

Saturday, March 6, 2021

Virtual AGM, 10:30 am

In accordance with the BC Association of Police Boards constitution and by-laws, notice is hereby given of the ANNUAL GENERAL MEETING. The Annual General Meeting is scheduled for Saturday, March 6, 2021, at 10:30 am. This will be a virtual AGM.

Attached is a call for resolutions along with information regarding submissions of resolutions for your consideration. Timelines are tight on the preparation of resolutions so we encourage Boards to circulate this item to all their Board members so that it can be on their January agenda. It requires immediate action.

Thank you and if you have any questions please contact me at 604-808-3809 or Veronica Bandet, Administrative Assistant at 250-216-1205.

Sincerely,

Leah Zille
President, BCAPB

Attachments

CALL FOR RESOLUTIONS

BRITISH COLUMBIA ASSOCIATION OF POLICE BOARDS ANNUAL CONFERENCE AND MEETING

An important part of each Annual Meeting of the BCAPB is the consideration of Resolutions forwarded by member boards.

To ensure adequate time for review, the BCAPB Board of Directors has set a deadline of February 5, 2021 for all Resolutions to be forwarded to the BCAPB.

Following review by the Resolutions Committee, resolutions will be distributed to members in advance of the General Meeting.

Voting on the Resolutions will take place virtually at our AGM, scheduled for Saturday, March 6, 2021.

Please refer to the BCAPB Resolutions Guidelines for assistance in drafting proposed resolutions.

This is your chance to ensure your voice is heard!

Please forward your resolution(s) to Veronica Bandet at bcapbs@gmail.com

Resolutions

What is a Resolution?

A resolution is a formal way of stating an intended or desired action/direction/position by a group.

Guidelines for Resolution Writing

1. Choose a topic that is important, relevant and deserving of an official BCAPB position.
2. Identify your Board as the author of a resolution.
3. WHEREAS clauses are factual clauses to support your resolution; they should be concise and to the point. Resolutions that have a page or more of WHEREAS clauses only serve to make the reader less amenable to your idea if he or she has to sort through multiple WHEREAS clauses in order to determine your point. The entire resolution should be no longer than one page.
4. RESOLVED clauses state your proposed policy change or position. Internal resolutions should be directed to the BCAPB (resolved that the BCAPB); external resolutions should be directed to the appropriate level of government or Minister/Ministry. Internal and external intents may not exist within the same RESOLVED clause, rather, separate resolved clauses are necessary if you want the BCAPB to take an action separate from the government. RESOLVED clauses should be only one sentence in length and must be able to stand alone as they are the only part of the resolution that will be debated or considered.

Other helpful tips: If possible have financial implications information in your resolution. Factual information to support your resolution should be available or included as an attachment to your resolution.

Format for a Resolution

- The TITLE identifies the topic/problem or issue or its proposed solution.
- The AUTHOR names the Police Board putting forward the resolution.
- The PREAMBLE is used for factual information that is necessary to support the RESOLVED section. Each PREAMBLE clause should be written as a separate paragraph, beginning with the word Whereas. The first word should begin with a capital letter. The PREAMBLE, regardless of its length and number of paragraphs, should never contain a period. Each paragraph should close with a semi-colon. The next to the last paragraph should close with a semi-colon, after which a connecting phrase such as Therefore or Therefore Be It or Now Therefore, Be It is added.
- The RESOLVED section indicates what action is proposed. There may be more than one Resolved clauses, each stated separately. The word RESOLVED is printed in capital letters, followed by a comma and the word THAT. Each resolved clause must be a separate paragraph and may be ended with a period or a semi-colon and in the case of the next to the last clause, be followed by the word AND,.
- If factual information is available it should be included as an attachment.
- Estimated cost of implementation if available should also be included.

Resolution Strategies

Here are some hints to help you get your resolution passed:

1. Be concise. The delegates will get copies of all resolutions and this means a lot of reading. If your resolution is too wordy, it will not get the attention it deserves. Try and limit your resolution to five "whereas" clauses: choose the strongest five facts and use the others in discussion and debate. Resolutions should not be longer than one page.
2. Be realistic. The resolved statements should include specific actions that are realistic and implementable. Resource availability (both human and financial) will affect the implementability of resolutions.
3. Be positive. A positive approach always works better than a negative one. Write positive statements, and address the issue positively when you are speaking to it.
4. Be knowledgeable. Know the facts about all parts of your resolution. Be aware of other resolutions that have been passed on your issue and be sure to state in your resolution why reaffirmation of the same stand is timely.
5. Gather support and assistance. Try to involve other members in supporting your resolution. Share your facts and ask others to speak pro to your resolution. This will not only help you get your resolution passed, it will also encourage other members to get involved.
6. Use your time on the floor wisely, time is limited. As the author, you will have an opportunity to speak to the resolution first. Remember that the delegates have a copy, so don't read it to them. Instead, take this opportunity to state some of the facts that might not be included in the "whereas" clauses.
7. Be available. Make sure you are available to the Delegates to answer questions. Be on time for all meetings.

Have your documentation handy. Make sure you have at least two copies of your documentation with you – questions may be asked that need further clarification.



New Westminster Police Department

REPORT

To: Mayor Cote and the New Westminster Police Board **Date:** January 19, 2021

From: Chief Constable David Jansen
New Westminster Police Department

Subject: 2021 Provisional Budget – Background and Board Approval

RECOMMENDATION

That the Board respectfully decline the request of the New Westminster City Council for a 0% increase in the NWPDs 2021 budget.

BACKGROUND

Discussions with the New Westminster Police Board (the Board) regarding the 2021 budget commenced in June of 2020, with a brief report on anticipated cost increases and the driver behind these. The 2021 provisional budget was presented to the Board at the September board meeting with subsequent amendments brought forward in both October and November, and final approval provided November 17, 2020. In addition to the provisional budget presentation, the Board was also provided with information and discussion on the relevant sections of the *Police Act*¹ and the impact of the *Act* on budget timelines and responsibilities.

Impact of the *Police Act* on the Budget Process:

Section 26(2) provides a legal obligation on the Board to provide an adequate level of policing in the municipality of New Westminster. Specifically, the *Act* identifies the following broad categories of public safety for which the Board is responsible:

¹ *Police Act*, RSBC 1996, c 367.

1. Enforce, in the municipality, municipal bylaws, the criminal law and the laws of British Columbia;
2. Generally maintain law and order in the municipality; and
3. Prevent crime.

Section 26(3) sets out that all civilian staff and sworn police officers of the New Westminster Police Department (NWPD) must be:

1. Employees of the municipal police board;
2. Provided with accommodation, equipment and supplies the municipal police board considers necessary for his or her duties and functions; and
3. Paid the remuneration the police board determines.

As section 26 imposes a duty on the Board to ensure that a proper level of policing occurs in New Westminster, they must also have the ability, through the budgeting process, to discharge that duty. Thus any provisional budget that is put forward by the Board, subject to s. 27(3), must be included by Council into the City's budget and Council must pay any expenditure within the Board's budget.

Section 27 sets out what is essentially a dispute mechanism process wherein a city council does not agree with the provisional budget set forth by the board. Subsection (3) reads that a board or council may apply to the director (of Police Services) to:

1. Determine whether an item amount should be included in the budget; and
2. Report the director's findings to the municipal police board, the council and the minister.

Section 27 identifies the budget cycle whereas the provisional budget must be approved by the Board by November 30 of each year, and the provisional budget then becomes the operating budget by March 1 of the year to which the provisional budget relates. Effectively, this provides a three month window in which the NWPD provisional budget may be amended before it is locked on March 1 of next year.

Details of the 2021 Provisional Budget:

On November 17, 2020, the Board was presented with the 2021 provisional operating budget. The budget discussion focused on three main topics:

- (1) Contractual Increases
- (2) Revenue Offsets
- (3) New Enhancements

The contractual increases were placed in the following categories:

- a) Employee (CUPE and NWPOA) Contract Raises

- b) Employee Benefit Loading
- c) Employer Health Tax Increases
- d) Step Increases (NWPOA)
- e) Operational Services Third-Party Costs (i.e. E-COMM, RCMP, Provincial Policing Units)
- f) Contracted Custodial Services (Commissionaires)

Some of the contractual increases have been offset through increases in revenues:

- a) Third-party cost recovery (from government)
- b) Grants from government (ticket fine revenue sharing)

After applying the offsets, the net increase to the provisional operating budget *without* enhancements is \$596,900 (2.25% increase over the 2020 operating budget).

The requested enhancements are as follows:

- a) \$180,000 (actual cost in 2021 \$166,400) – Two-year temporary fulltime Sergeant position to work with the DEIAR initiative;
- b) \$100,000 – added to the “Studies and Consultants” budget for the DEIAR initiative;
- c) \$40,000 – for PPE costs. This funding was provided to the City by way of a grant, and not to the Police Department directly;
- d) \$4,000 – for Naloxone purchases downloaded by the province

The Board considered each enhancement and carried a motion to approve items (a), (b), (c) and (d). The total approved enhancements increased the budget by \$310,400, therefore the net increase *with* enhancements to the 2021 provisional operating budget was \$907,300 (3.7% increase).

BUDGET PROCESS

After the Board approved the NWPD 2021 provisional budget, it was forwarded to the City of New Westminster for inclusion in the City’s 2021 budget process.

The City of New Westminster budget process was approved by Council in February 2020. At that time, Council directed City Staff to build the 2021 budget based on a framework to advance Climate Action, the City’s Seven Bold Steps and Council’s Strategic Priorities. Public engagement commenced in September 2020 with a budget survey (See *Attachment ‘A’*). In October 2020, Council directed that three special budget workshops be held to allow Council to review and deliberate on the proposed capital and operating budgets. This direction was designed to implement a best practice where the budget would be completed by December of each year.

Based on this framework, Council and Staff, including Police, worked together on the proposed 2021 capital budget and operating budget.

On November 16, 2020, the City hosted the first workshop which focused on the capital budget, of which police department matters were relatively small in comparison to the larger capital projects that the city takes on each year.

The capital related workshop was followed by a workshop on November 23, 2020, that focused on the 2021 operating budget.

Prior to the workshop on November 23, 2020, Chief Constable Jansen worked with his colleagues within the City to tailor any enhancement requests as not to unduly burden the taxpayers. To aid in this process, \$90,000 from the requested \$180,000 for staff to work on the Diversity, Equity, Inclusion, and Anti-Racism (DEIAR) framework program was removed from the enhancement request.

The NWPDP provisional budget, along with all City department operational budgets, were then submitted to City Council on November 23 for discussion. One particular outcome of this meeting was a survey of Council to see the level of support for the various city enhancements. The results of the survey concerning NWPDP enhancements, showed that there was unanimous support for the funding related to PPE and Naloxone, as well as majority support for the \$90,000 enhancement for the DEIAR work. The majority, however, did not support the \$100,000 for engagement to support the police board motion on police reform. In light of this, it was decided in conversation with the City engagement manager that the NWPDP would remove the \$100,000 requested and look to support this work through current funding and with some funding support from the City's engagement budget.

Therefore, the final budget request submitted by the NWPDP was for the following:

1. A 2.25 percent (\$596,900) net increase for anticipated contractual increases, third party contract increases, and step increases;
2. A \$90,000 temporary funding request to support a staff position to work on the DEIAR framework;
3. \$44,000 to fund the purchase of PPE for the Covid-19 pandemic and Naloxone as a result of the poisoned drug supply crisis.

The final workshop was held on December 7, 2020. This workshop was set up to allow the City's senior management team to return to Council with a series of options built around proposed tax rate increases required to fund both the 2021 capital and operating budgets.

During the workshop held on December 7, 2020, the following motion was passed in a 4-3 vote:

THAT Council refer the New Westminster Police Department Proposed Budget to the Police Board, and request a new 2021 draft Police Department budget with a 0% increase.(See Attachment 'B')

It should be noted that no other City department was asked to come back with a 0% increase to their budgets. This was not an austerity or financial decision, but rather a decision of the majority of Council to quickly advance police reform.

The Law

The Act provides a legislative requirement of adequacy that starts with the Minister to “ensure that an adequate and effective level of policing and law enforcement is maintained” throughout BC. This coincides with the same adequacy obligation of each municipality having a population over 5,000 to both (1) bear the expenses necessary to generally maintain law and order in the municipality and (2) provide policing and law enforcement in the municipality with a police force or police department of sufficient numbers to do the following: (a) adequately enforce municipal bylaws, the criminal law and the laws of British Columbia, and (b) to maintain law and order in the municipality.

If the municipality chooses to deliver policing services the Act requires insertion of a municipal police board between Council and the police department. This is an unusual requirement in that other municipal services do not contemplate the creation of boards to govern service delivery. This reasoning has been accepted and upheld by Canadian jurisprudence.

The first step in the budget process involves the Board ensuring that its provisional budget complies with the legislative minimum adequacy standard. The second step is that Council must include in its budget the costs in the Board’s provisional budget and if Council is not in agreement with the budget costs, s. 27(4) of the *Police Act* sets out a dispute mechanism in which the Director of Police Services has the duty and authority to formally decide whether the budget should include an item or amount in the Board’s provisional budget. There is very little in the way of precedent in this process as there have been so very few disputes arising to the level of s. 27(3).

There are two recent examples, both involving the Victoria Police Department and Victoria City Council from 2018 and 2019. In both cases the Police Board approved budget increases not agreed to by Council. In the first case, the increase was approved by the Director after a two-phased analysis: the first phase examined service delivery and reviewed information concerning the budget, estimates and expenditures. The second phase examined whether the additional resources were required to provide adequate and effective policing. In this example both the Board and Council had the opportunity to review and respond to the consultants’ reports before the Director made her decision.

DISCUSSION

The NWPD has reviewed this motion and the council meeting discussion that formed the passing of the motion. As noted earlier, it is evident that this motion is not about fiscal responsibility or cost savings but rather the wish of the majority of Council to quickly push forward with police reform.

Conversations around police reform are as important as they are complex. The Board's motion in June reflected your strong commitment to engaging in those discussions. The Board and Council have discussed this very topic and it was the understanding of NWPD management that these discussions would lead to a plan to examine reform. However, it was understood that a sudden budget change would not occur until such a time that a plan had been agreed upon.

In the recent survey that was sent to residents of New Westminster, the following question was asked to respondents:

"When it comes to the Operating Budget, we recognize that all City services are important and that residents have unique needs and use City services differently. With reduced City revenues due to COVID-19 and competing demands for services, we also know that decisions will need to be made on what to prioritize and what should be reduced or deferred. Please rank the following core City services in order of relative importance to you"

The result of which concluded that "Emergency and Protections Services" (Police & Fire) were the number one ranked services.

In discussion as to how the NWPD can reduce operating expenses, careful distinction must be drawn between areas that are legislated core municipal services versus non-core services. Similarly, even amongst core municipal services, a distinction must be made between essential and non-essential services. While these classifications can be debated, the pandemic has made such distinctions a reality.

The NWPD is unquestionably a core service, and one that is a legislated mandate of municipal government. In addition, the NWPD is an essential service that cannot cease or scale back its operations without informed discussion and a plan in place to replace specific services.

It is both the duty and responsibility of Police Board members to maintain public safety on behalf of the community, which has been made more difficult with the current conditions of the pandemic. The members of the NWPD have been on the frontline during the pandemic protecting the community. Given this, we feel that policing must be steadfastly supported during this crisis, and not reduced, without careful evaluation and only then with a specific, deliverable plan.

The Board, as the governing authority of the NWPD, has always been committed to prudent financial oversight of the Department's budget. The Board has consistently ensured that the NWPD performs under budget and actively manages its finances to maximize potential savings

Unlike some City departments, the NWPD has very limited ability to generate revenue by charging fees for its services. The majority of policing services are aligned with frontline core service delivery such as response to calls for service and the investigation of crimes. Any significant reduction in operating revenue would translate directly into service delivery cuts, which would have an adverse impact on community safety.

Section 27 (4) of the *Police Act*, specifies that a municipal council “must” include the costs from the police board’s provisional budget in its budget. Past reliance on this section of the *Act* has been unnecessary due to the strong working relationship that the Board has shared with the current, and past City Councils. This relationship has been based on the shared goal in ensuring that community safety is maintained through the efficient and effective operations of the Police Department.

With these factors being considered, the approach that Staff has taken to answer the question posed to the Board by Council is to examine which non-core services could be removed from the police budget to address what is the spirit of council’s motion. Several options were analyzed however, one must consider that there is currently no non-police organization in place that is ready to immediately pick up the work left if the NWPD was to no longer provide the aforementioned service.

OTHER CONSIDERATIONS

While we understand that the spirit of Council’s motion is not one of austerity or reduction for the sake of reduction, we do feel that there is some data that, although not directly related to the current discussions around police reform, does show a pattern of fiscal responsibility and restraint over an extended timeframe. Furthermore, we believe that it aids the Board in their decision making by highlighting that the NWPD already operates as a very lean organization, and there is no margin to reduce staffing levels without seeing a reduction in our ability to provide public safety services to the community.

We believe that historical data shows a pattern of fiscal responsibility and restraint over an extended timeframe, during which time the NWPD has been required to take on additional responsibilities in non-traditional policing roles. As a brief example, in 2005 the NWPD dealt with 105 files coded as a “Disturbed Person or Attempt Suicide”. This number was 859 in 2019.

The data presented has been drawn from the Province of British Columbia, Police Services Branch resourcing reports dating back to 2001, and draws comparisons to other mid and large size municipal police departments in BC including Abbotsford, Port Moody, Victoria, Delta, Saanich, Vancouver and West Vancouver.

Between 2001 and 2018 the NWPD has seen the lowest per capita increase in police budget (96% increase against the average of 136%). The second lowest per capita increase in authorized strength (5.7% increase compared to an average of 25.8%). During this same time period, New Westminster has seen the third largest per capita increase in population (41.7% as compared to an average of 26.9%) and the most significant negative decrease in population to police officer (pop to cop) ratio (31.1% decrease as compared to an average of a 3.1% improvement). While these statistics do not incorporate items such as crime rates or “core city” issues such as traffic volume, transit and other hub information, it does provide context that while the City of New Westminster has continued to grow, the NWPD has held the line on budget and staffing increases.

See *Attachment ‘C’* for details

OPTIONS

As mentioned several times in this report, it is the understanding of staff that the request from Council is not one based solely on austerity factors but rather a desire to quickly address police reform. With this in mind, the options reviewed were not to simply consider cost saving options and challenges but rather to look at areas that may someday be appropriate for police reform through alternative response models or the utilization of non-police agencies to deal with matters that NWPD staff currently attend.

These options have been informed by conversations that the Board has had with staff since the passing of the Police Board motion on June 30, 2020. Please refer to *Attachment 'D'* for reference.

The areas of NWPD operations that were examined fall within the Boards motion #1 and #3.

1. *Supports deprioritizing the New Westminster Police Department's resources away from the enforcement of laws that criminalize the survival of society's most vulnerable people that would be better served by a public health or community care framework.*
3. *Supports the review of the use, deployment and training related to police equipment/weapons and that this work be done in collaboration with the Provincial Government's call to amend the Police Act.*

The areas considered were those related to crisis health management, outreach to vulnerable populations and victim support. Though all these areas may someday be appropriate for an alternative response model, there is currently no resources to address these areas now. To immediately remove this service from the community without appropriate supports in place would either be contrary to current legislation (Mental Health Act), or would leave a portion of our community under served.

With the department unable to download these proposed services to another agency, we would be required to find almost \$600,000 in savings to cover the non-discretionary cost increases, and another \$134,000 (or \$324,000 based on the original amount) to support the enhancements related to DEIAR, Police reform, PPE and Naloxone. *See attachment 'E'* for details.

If the department was required to reduce the 2021 budget to conform to Council's motion, the department would have to reduce front line staffing resources. The shortfall of \$600,000 would require the reduction of five front line police members, and would put staffing at levels not seen since 2004.

CONCLUSION

Upon conclusion of this review, it is evident that if there were appropriate resources available after careful examination and consideration, and with a plan in place, should the Board so wish, they

could move towards the intent of Council's motion to remove \$596,000 from the NWPD budget to allow such money to be used in support of alternate response models.

It is also apparent that these alternate support resources are currently not in place. If they are in place, there is no plan or agreement put forward to utilize them to take on the work as identified. It would be both unsafe and hasty to withhold the funding from the NWPD at this time without these alternate resources ready to deploy.

Our internal analysis indicates that the impact of this proposed budget reduction would have a disproportionate negative impact on our service delivery to such a degree that these impacts would outweigh the potential savings that could be achieved. The NWPD have a significant legal obligation to maintain public safety, ensure the safety of victims and witnesses, apprehend offenders, and conduct investigations. The proposed budget ask from City Council would negatively impact the NWPDs ability to fulfill our mandated role and would impact public safety in the City.

ATTACHMENTS:

- 'A' – Budget 2021: Public Engagement Summary Report
- 'B' – Correspondence to Police Board Regarding City Council Resolution
- 'C' – 2021 Budget Report: Historical Data Analysis
- 'D' – Police Board Motion
- 'E' – Budget options

This report has been prepared by:

A handwritten signature in black ink, appearing to read "Dave Jansen". The signature is stylized with a large, looping "D" and a cursive "Jansen".

Dave Jansen
Chief Constable



NEW WESTMINSTER

What We Heard: Budget 2021 Public Engagement Summary Report

November 2020



Budget 2021 Public Engagement Summary Report

November 24, 2020

Background

The City of New Westminster's Budget 2021 public engagement process was designed to build on what we heard from the community in our Budget 2020 process.

The community engagement process for the 2021 Budget kicked off on September 24, 2020 with the Budget 101 Webinar. The online session was organized by the Finance Department and Public Engagement staff in response to input received during the Budget 2020 engagement, where participants identified a need for more information to understand the City's budget.

The webinar included a presentation, followed by a Q&A with participants. A link to the webinar recording is available on the [Budget 2021 webpage](#).

The Budget 2021 survey was launched directly following the webinar and was open for more than three weeks. The purpose of the survey was to seek input from community members about priorities for the 2021 Operating and Capital budgets, and to understand preferences for the 2021 tax rate for consideration by Council and staff as one of the factors influencing the budgets for 2021. City staff across departments were asked to consider community input as they prepared their draft budgets.

Preliminary survey results were presented to Council and the community on October 26 and have been referenced in subsequent Council workshops on the draft 2021 City budget; however, additional time was required to analyze and theme the written responses, as well as conduct analysis of participant demographics.

The purpose of this more fulsome summary report is to share with City Council, engagement participants, and the New Westminster community:

1. [What engagement activities were completed](#)
2. [A summary of what we heard](#)
3. [Demographic information about participants & representation analysis](#)
4. [Next steps](#)

1. Engagement Process

The Budget 2021 Engagement process started on September 24, 2020 with a [Budget 101 webinar](#). An online survey was launched immediately following the webinar and was open until October 18, 2020.

- **Budget 101 Webinar**
 - September 24
- **Online Survey – 1,071 responses**
 - Of these, 732 participants completed the full survey (partial responses are also included in reporting)
 - Survey was open from September 24 through October 18, 2020

The survey opportunity was communicated through the following methods:

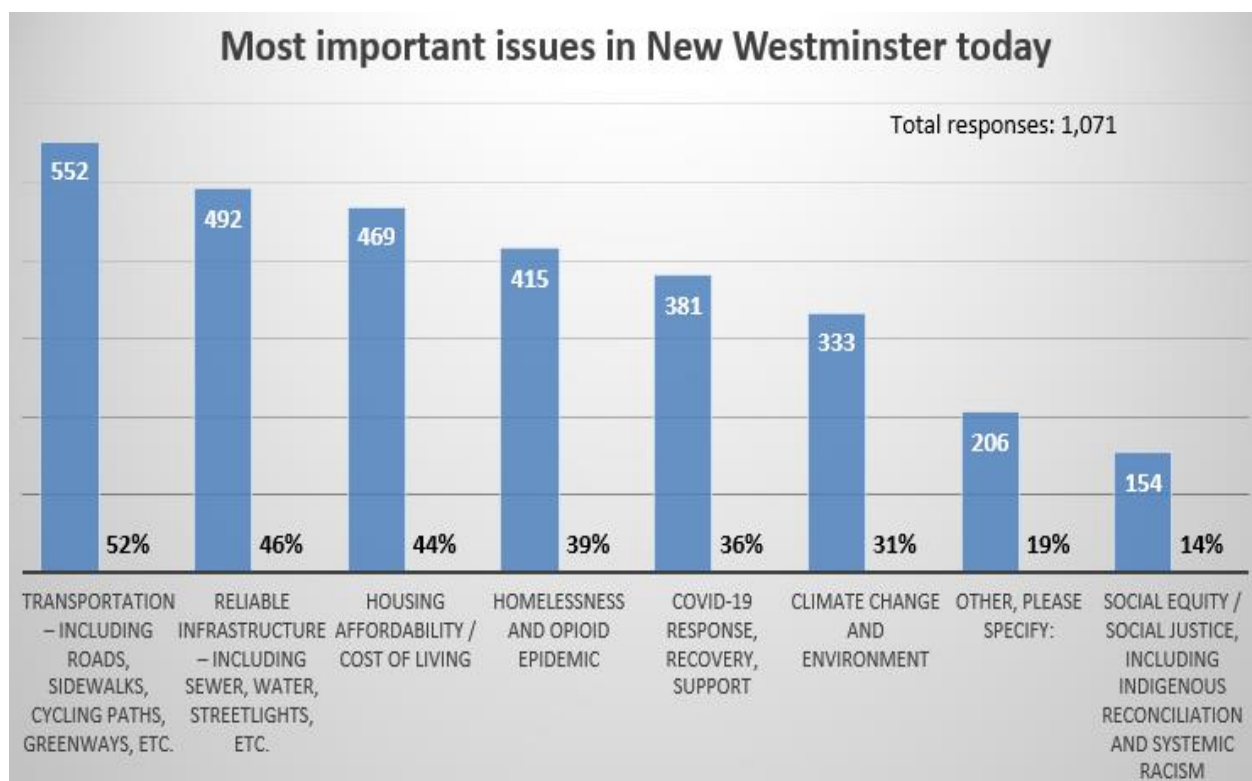
- Email notification to various City email databases:
 - Parks & Recreation subscribers
 - Invest New West business newsletter subscribers
 - CityPage online newsletter subscribers
 - City Committee members
- Social media posts (Facebook, Instagram, Twitter)
- Social media advertising (sponsored posts - Facebook)
- Advertisement in the Record newspaper
- Notices in CityPage in the Record newspaper
- Posters in City facilities (library, community centres, etc.)

Important Note: this summary of engagement input does not reflect a representative sample of the New Westminster community. The input captured here reflects the views of those who self-selected to participate in the survey, and may not be representative of the views of other community members and stakeholders. Please see section four – About Participants, starting on Page 17 – for some demographic information and representation analysis.

2. What We Heard

The online survey was open from September 24 through October 18, 2020 and received 1,071 responses. Below is a summary of the results. For the full survey report, including all verbatim open-text input, please [visit the online project page](#) and look for the Documents menu on the right side.

Question 1: What do you feel are the most important issues in New Westminster today? Please select up to three top issues.



Of the 19% who selected "other," a total of 206 comments were provided.

Below is a summary of the key themes across the comments. In some cases, several themes can be applied to one individual response, based on the content; this means that a single response can be counted multiple times.

Theme	# of Mentions	Sample Comments
Public safety / crime / security / law & order	33	<ul style="list-style-type: none"> - "Public safety" - "Police - resolve rising violent crime rates" - "Break-ins, Theft, Crime" - "Safety, security & crime."
Lower taxes / fiscal responsibility / cut spending	32	<ul style="list-style-type: none"> - "Keeping municipal taxes equal or below the cost of living" - "Financial responsibility; budget adherence." - "Keeping labour costs down so that our taxes are kept reasonable." - "We need lower taxes"
Recreation facilities / parks & recreation	29	<ul style="list-style-type: none"> - "Sport venues - need a second turf, pool, ice arenas" - "Recreation and fitness" - "Focus on ten lanes Canada Games Pool and recreational facilities." - "Maintaining parks and recreational centers"
Parks & greenspace	17	<ul style="list-style-type: none"> - "Put money into gardening and make our parks beautiful." - "Parks and open space deficiency (not enough)" - "improved greenspace"
Policing / police & fire / support police / maintain police funding	11	<ul style="list-style-type: none"> - "Support the Police Department. They do a fantastic job, and it is so sad to see the scrutiny they are facing." - "Policing, fire department" - "Emergency services investment"
Economy / support local business / downtown revitalization	9	<ul style="list-style-type: none"> - "Support for small businesses" - "Businesses/retail for us to support" - "Attracting businesses to the city - economic growth"
Schools / education	9	<ul style="list-style-type: none"> - "Education – schools" - "Bigger schools to accommodate new housing developments especially in Queensborough" - "Schools are overlimit per classroom"

Additional themes with 5-7 mentions each include: traffic; garbage / trash; replace / rebuild the pier; childcare / daycare.

Question 2: When it comes to the Operating Budget, we recognize that all City services are important and that residents have unique needs and use City services differently. With reduced City revenues due to COVID-19 and competing demands for services, we also know that decisions will need to be made on what to prioritize and what should be reduced or deferred. Please rank the following core City services in order of relative importance to you:

Core City Service	Average Score (1=highest priority)	Overall Rank
Total responses: 779		
Emergency & protection services (police & fire)	3.63	1
Utilities (water, sewer, electrical)	4.02	2
Garbage & recycling	4.81	3
Parks, green spaces & open space maintenance	4.91	4
Road, sidewalk, greenways & bus stop maintenance	4.94	5
Operating recreation facilities & programs	5.76	6
Community planning (including land use, social, affordable housing and heritage)	5.84	7
Operating library facilities & programs	6.71	8
General government & administration (includes City finances and purchasing, IT, running Council meetings, etc.)	7.92	9
Operating cultural facilities & programs	7.97	10
Bylaw enforcement	7.99	11

A total of 50 comments were provided by those who chose “other, please specify.” Below is a summary of the key themes across the comments.

Theme	# of Mentions	Sample Comments
Reduce taxes / cut spending / financial responsibility	8	<ul style="list-style-type: none"> - "lower taxes" - "City needs to keep its operating costs in check. Salaries and benefits are starting to take up too much of the budget." - "Please keep our taxes down especially during these tumultuous times."
Police reform / defund police / too much emphasis on police	6	<ul style="list-style-type: none"> - "Fire services is important; the police should be defunded" - "Work on making Police more trained for circumstances like dealing complaints from the people" - "Police system abolishment and reform."

Additional themes with three mentions each include: addressing homelessness; recreation facilities; recycling; everything is important / difficult to prioritize.

Question 3: In addition to the core services the City provides, additional priorities are identified through City Council's Strategic Plan, and a wide variety of guiding documents, strategies and policies – many of which received community review and input. Again, with competing priorities and limited resources, we need to consider trade-offs, priorities and what may need to move to a future year. Please rank the following Council Strategic Priorities in order of relative importance to you:

Council Strategic Priority	Average Score (1=highest priority)	Overall Rank
Total responses: 744		
Maintaining and enhancing facilities, infrastructure and public spaces	2.69	1
Advancing sustainable transportation and accessibility	3.32	2
Supporting delivery of affordable housing, and streamlining affordable housing development applications	3.78	3

Effectiveness as a City organization, including being visionary and innovative in use of resources and delivery of services	4.24	4
Supporting development of the local economy, arts and culture	4.27	5
Advancing climate action through the Seven Bold Steps	4.28	6
Advancing social inclusion and equity, including Reconciliation and community engagement	5.08	7

A total of 56 comments were provided by those who chose “other, please specify.” Below is a summary of the key themes across the comments. In some cases, several themes have been applied to one individual response, based on the content; this means that a single response can be counted multiple times.

Theme	# of Mentions	Sample Comments
Not municipal government jurisdiction / general opposition	8	<ul style="list-style-type: none"> - “most of those options aren't City Hall's responsibility, and shouldn't be listed” - “local government needs to focus on local needs, higher levels of government have greater resources” - “Council should focus on items that are the responsibility of municipal government rather than focusing on items that really are the responsibility of provincial and federal government.”
Lower taxes / balance the budget	7	<ul style="list-style-type: none"> - “Everything should be done based on financial considerations” - “Provide a balanced budget and freeze all city staff wages” - “lower taxes”
Public safety / crime	5	<ul style="list-style-type: none"> - “Your top priority should be the safety and protection of all your citizens” - “Public security”
Address homelessness & substance use	4	<ul style="list-style-type: none"> - “Homelessness and drug abuse.” - “Creating neighbourhood houses and more safe spaces for disenfranchised individuals and families as well as streamlining substance use and

		treatment services and helping offset private pay costs for folks not on disability assistance”
Address traffic	4	- “...every year this city gets more and more congested because the city wants to block off streets and make it harder on everyone. We need to fix that.” - “Drastically reduce truck traffic on McBride, Brunette and Front St.”

Additional themes with three mentions each include: childcare / daycare; support for police / first responders; all are important / hard to rank.

Question 4: The City’s Capital Budget is separate from service delivery (operating budget), and includes the purchase, construction, and investments in City facilities, infrastructure and physical assets. These are generally the larger projects that involve the construction and maintenance of physical structures, etc. Again, considering financial constraints and competing priorities, what areas of capital investment are most important to you? Please rank the following:

Capital Investment Priority	Average Score (1=highest priority)	Overall Rank
Total responses: 743		
Maintenance of existing infrastructure / replacement of aging infrastructure	1.97	1
Building new facilities and infrastructure	2.99	2
Prioritizing capital projects that advance sustainable transportation	3.00	3
Prioritizing building affordable housing	3.22	4
Prioritizing capital projects that contribute to climate action and advance the Seven Bold Steps	3.48	5

A total of 43 comments were provided by those who chose “other, please specify.” Below is a summary of the key themes across the comments. In some

cases, several themes have been applied to one individual response, based on the content; this means that a single response can be counted multiple times.

Theme	# of Mentions	Sample Comments
Lower taxes / don't increase spending / efficiency	7	<ul style="list-style-type: none"> - "Do what makes sense. New structures can wait on a healthy budget" - "this is not the time to increase budget, focus on clean streets and infrastrure" - "Property tax implications"
Transportation-related	6	<ul style="list-style-type: none"> - "Safe roads and sustainable transportation" - "safe streets / traffic calming" - "SIDEWALKS"
Outside municipal jurisdiction / responsibility of other levels of government	5	<ul style="list-style-type: none"> - "I don't see local government capital investment in affordable housing as a municipal responsibility" - "climate action isn't a City responsibility, stop spending tax dollars on it"

Additional themes with three mentions each include: recycle depot; maintain existing infrastructure.

Question 5: Thinking about the top priorities you have identified in the previous questions, if you had to choose only one priority, what is the one thing that's most important to you?

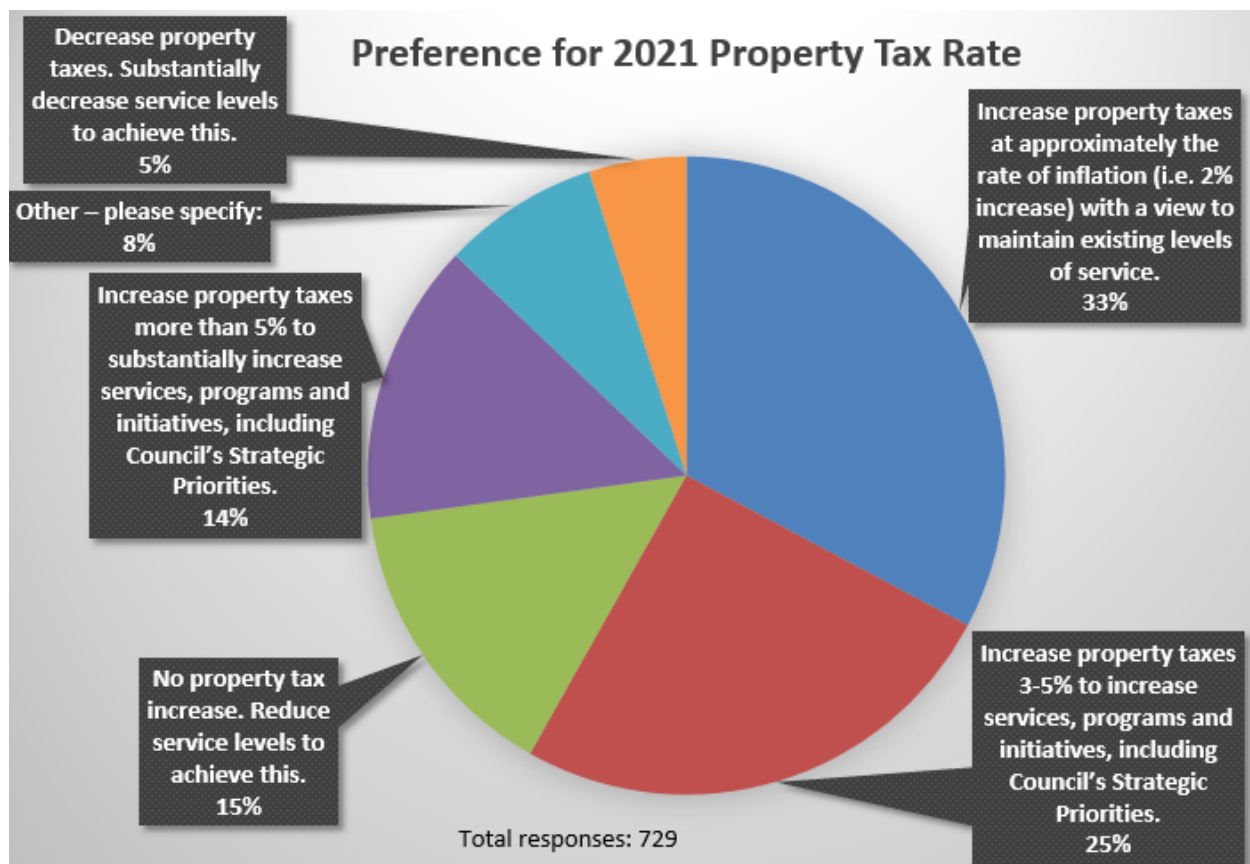
This was an open-text question, and a total of 603 comments were provided in response. Below is a summary of the key themes across the comments. In some cases, several themes have been applied to one individual response, based on the content; this means that a single response can be counted multiple times.

Themes with fewer than 20 mentions are not included for the purposes of this summary report. Additional themes with fewer than 20 mentions include: roads / traffic; reduce spending / cut taxes; childcare; support local economy.

Theme	# of Mentions	Sample Comments
Maintenance of existing infrastructure / replacement of aging	131	<ul style="list-style-type: none"> - "take care of city buildings and amenities so they last longer" - "Maintenance of existing infrastructure" - "Maintaining existing infrastructure....with priority on fiscal constraint" - "Efficient maintenance of existing assets"
Affordable housing / addressing homelessness	117	<ul style="list-style-type: none"> - "Prioritizing the building of affordable housing." - "Housing affordability for those on social assistance and also for the working poor." - "Affordable housing" - "Affordable housing- dealing with new wests homeless and street problems"
Climate action / environment / sustainability	84	<ul style="list-style-type: none"> - "Climate change and sustainability actions" - "Climate action is the most important for us and future generations." - "Anything and everything related to addressing climate change" - "Becoming a city with a negative carbon footprint"
Sustainable transportation / sidewalks / transit / reduce vehicle traffic	49	<ul style="list-style-type: none"> - "Sustainable transport projects" - "making sure people have reliable alternatives to cars for their transportation" - Affordable, reliable and accessible public transportation" - "Sustainable transportation. In particular all that goes into building out greenways"
Public safety / crime / support for police / first responders	43	<ul style="list-style-type: none"> - "Police, fire and public safety" - "Community safety and support for first responders" - "More Law and Order, including bylaws." - "Fund and support your police department."
Infrastructure	38	<ul style="list-style-type: none"> - "Infrastructure is most important. All initiatives depend on solid infrastructure, otherwise everything else can't be done." - "Improving infrastructure" - "Ensuring adequate infrastructure for an increasing City population."
Parks / Greenspace	25	<ul style="list-style-type: none"> - "Public spaces like parks and repairing the pier" - "Looking after our parks, green spaces and outdoor areas, ... in a climate sustainable manner" - "Making our parks beautiful"

Transportation	24	<ul style="list-style-type: none"> - "updating transportation routes." - "increasing effective transportation routes throughout the city" - "transportation"
Recreation facilities	22	<ul style="list-style-type: none"> - "New sports facilities for our youth" - "Focus on improvement of recreational facilities and indoor community spaces and amenities" - "Operating recreation facilities and programs"
New pool / Canada Games replacement	22	<ul style="list-style-type: none"> - "Pool replacement project" - "Canada games pool replacement" - "New pool & community centre"
New facilities	21	<ul style="list-style-type: none"> - "new facilities and infrastructure" - "Building new facilities and infrastructure" - "Maintaining and building new facilities and support job growth"

Question 6: Consider the top priorities you have identified above for City operations (services, programs, initiatives), and again keep in mind the financial challenges the City and many residents and local businesses are facing because of the pandemic. With these factors in mind, when it comes to property taxes what is your preference for the tax rate for 2021 as it relates generally to service levels?



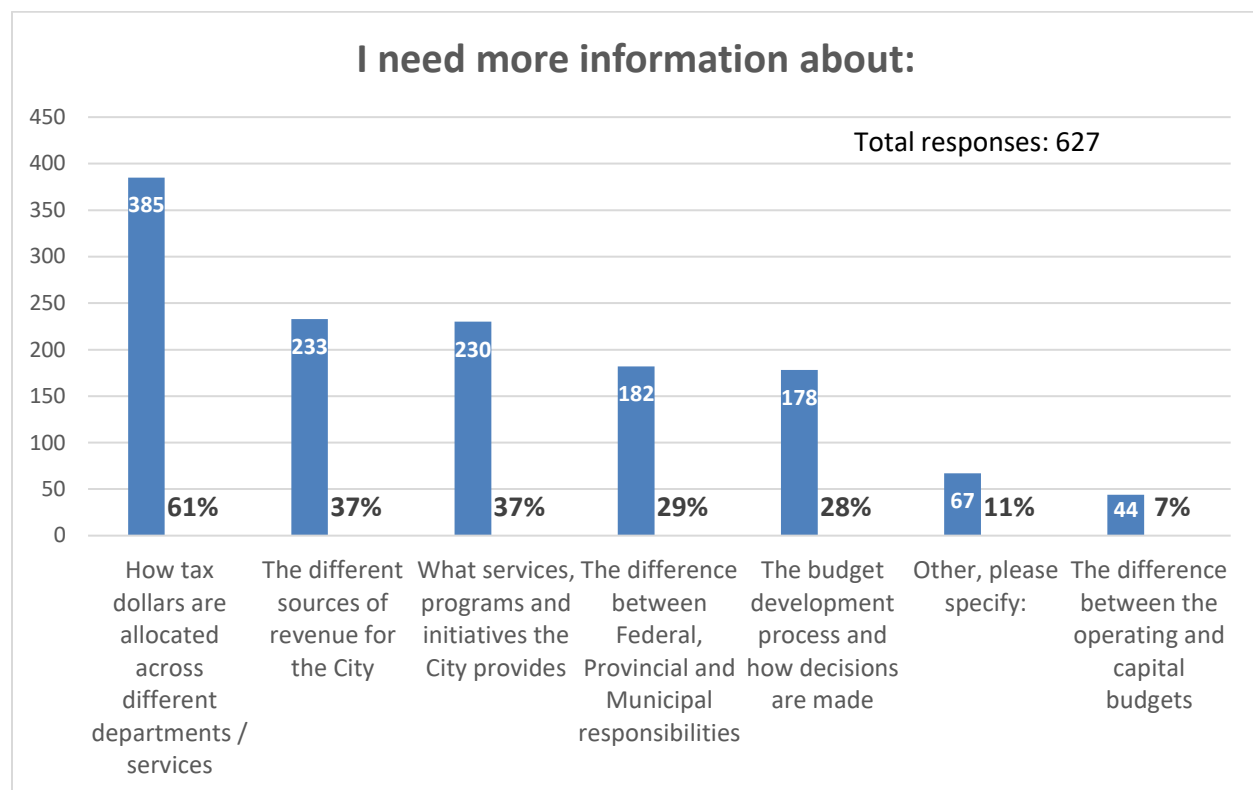
Of the 18% who selected “other,” a total of 58 comments were provided. Below is a summary of the key themes across the comments. In some cases, several themes have been applied to one individual response, based on the content; this means that a single response can be counted multiple times.

Theme	# of Mentions	Sample Comments
No tax increase / balance the budget	14	- “No property tax increase. No reduction in services. Emphasis on more efficiencies to keep service levels or improve them”

		<ul style="list-style-type: none"> - "No increase because of Covid, and the high incomes of city hall staff." - "Leave property taxes alone for families and increase taxes and development charges for development companies!"
Review staff wages/salaries / cut wages/positions	8	<ul style="list-style-type: none"> - "no more than 4% increase - I think the city can find savings by reducing its headcount and keeping salaries/benefits in check - salaries are growing way too fast" - "... review the excess City positions making over \$100,000 in salary." - "Decrease city hall payroll"
Find efficiencies / reduce overhead	7	<ul style="list-style-type: none"> - "Look for efficiencies within the City without increasing the Tax that is already too high" - "Improve Efficiency."
Decrease taxes	5	<ul style="list-style-type: none"> - "decrease property taxes, decrease non-essential, non-core service budgets to achieve" - "Decrease property taxes due to covid economic hardship."
Find new revenue sources / innovative ways to fund (i.e. public-private partnerships	4	<ul style="list-style-type: none"> - "in addition to raising taxes, apply for more federal/provincial grants and look at other revenue generation opportunities." - "Looking at different ways to generate money- ie anvil centre or FRDC"
Stick to core services / basics	4	<ul style="list-style-type: none"> - "If required , the rate of inflation is reasonable , if it is not needed don't raise taxes. Taxes should be to run the city , not solve the world problems." - "Considering the present situation of poor economic health and unemployment, I suggest stay to the basics without any increase this fiscal year."

Additional themes with three mentions each include: increase taxes to enhance police/fire/public safety; stop wasteful spending; OK with substantial increase (7%-plus).

Question 7: When it comes to the City's budget, what do you need more information about? (select all that apply)



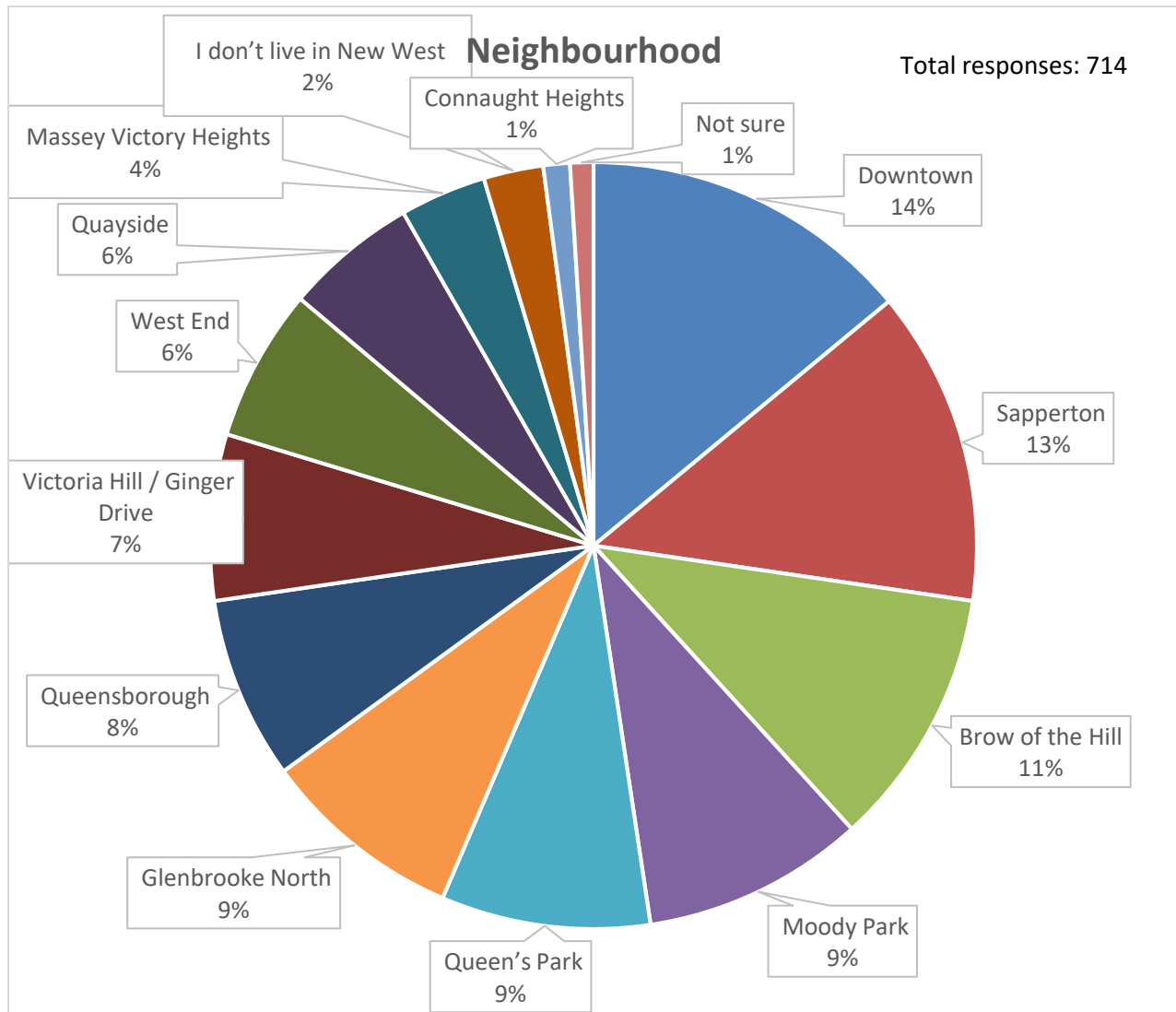
Of the 11% who selected "other," a total of 67 comments were provided. Below is a summary of the key themes across the comments. In some cases, several themes have been applied to one individual response, based on the content; this means that a single response can be counted multiple times.

Theme	# of Mentions	Sample Comments
Staff/Council salaries / wage increases	11	<ul style="list-style-type: none"> - "wages, benefits, and paid-for expenses for city government officials" - "How the salaries of city managers compare to other municipalities." - "Where does salary increases fall into this raise in taxes to support the City strategic plan, initiatives, services, programs, priorities."
Questions about Council strategic priorities	8	<ul style="list-style-type: none"> - "More information about how the Council's Strategic Priorities were determined"

		<ul style="list-style-type: none"> - "How the 7 Steps affect other areas of the budget" - "more frequent public reporting throughout the year on implementation and costs of each strategic priority/initiative"
Opportunities for efficiencies	6	<ul style="list-style-type: none"> - "What is the city doing to cut costs, find efficiencies, kill low benefit programs, etc." - "how the city is being efficient with admin and operating costs"
How New West taxes compare with other cities	4	<ul style="list-style-type: none"> - "Tax rates across different municipalities" - "Cost comparison with similar cities"
Jurisdictional questions	4	<ul style="list-style-type: none"> - "What are costs the City is assuming that should be the responsibility of other levels of government (ie. homelessness, climate change, etc)" - "the city needs to know the difference between federal, provincial & municipal responsibilities"

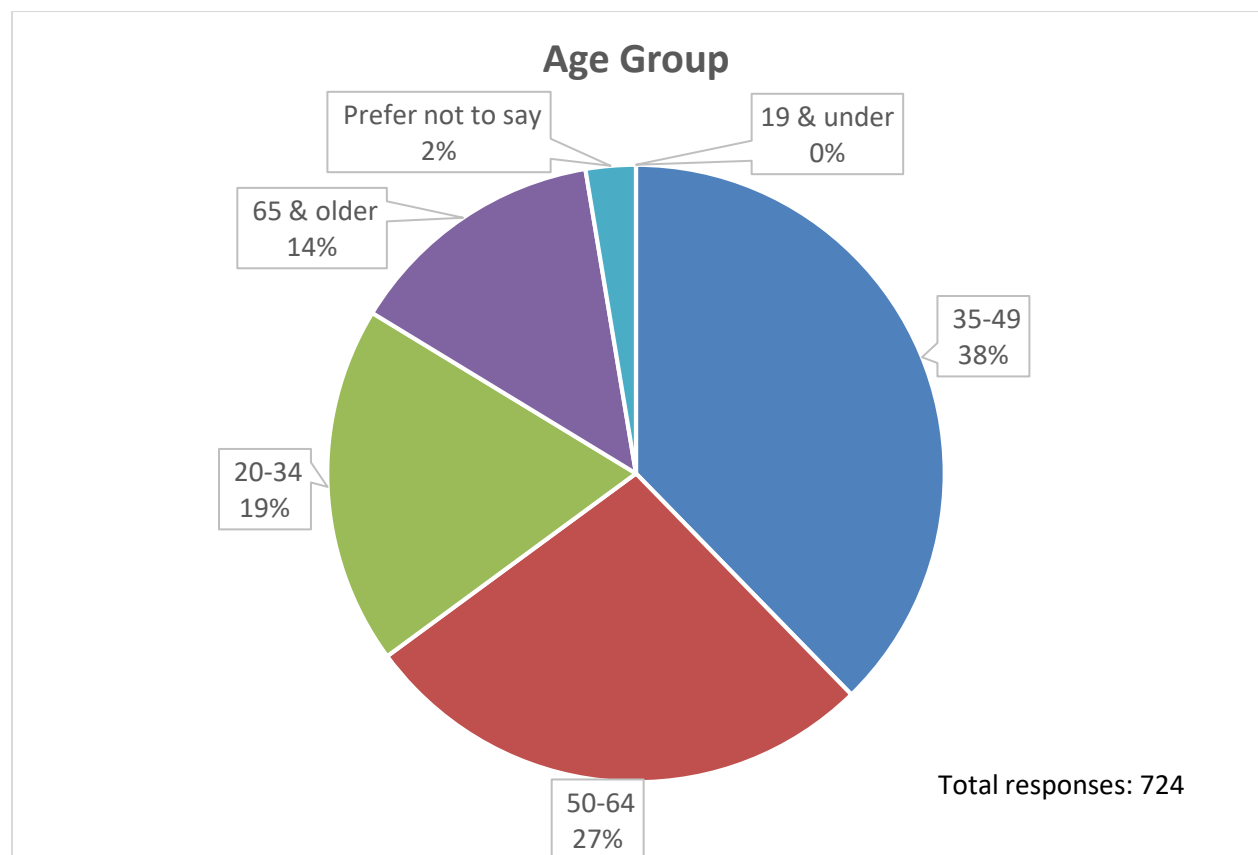
One additional theme with three mentions was more information about the police budget.

3. About Participants














Connections to the City (select all that apply)

Choice	Percentage	Count	
Homeowner in New West	70.08%	506	
Residential tenant in New West	27.42%	198	
Employee in New West	14.40%	104	
Business owner in New West	6.37%	46	
Other, please specify:	3.74%	27	
Student in New West	2.77%	20	
Commercial (including rental buildings) / industrial property owner in New West	1.52%	11	
Total	100%	722	



Additional Demographic Information (select any / all that apply)

Choice	Percentage	Count	
There are children (under age 18) in my household	30.75%	214	
I was born outside of Canada	20.26%	141	
None of the above	19.68%	137	
There are seniors in my household	19.54%	136	
I or someone in my household has a disability	10.92%	76	
Prefer not to say	9.34%	65	
I identify as LGBTQ2S+	9.34%	65	
I identify as a person of colour	9.20%	64	
Other, please specify:	5.60%	39	
I moved to Canada within the last 5 years	3.45%	24	
I identify as Indigenous	2.59%	18	
Total	100%	696	

Demographic Analysis

Compared to the demographic profile of New Westminster from the 2016 Census, most neighbourhood participation rates were proportional (less than 5% +/- Census). There were two exceptions: Brow of the Hill residents were underrepresented among survey respondents and Queen's Park residents were overrepresented.

As we see in most City of New Westminster surveys, residential property owners were overrepresented (70% of survey participants; 56% of residents according to Census), and tenants were underrepresented (27% of survey participants; 44% of residents according to Census).

For age ranges of survey participants, there were no responses from residents age 19 or younger, so this age group was highly underrepresented. Two age groups were overrepresented in the survey: 35-49 year olds and 50-64 year olds. Other age groups were proportionately represented.

In terms of other demographic information provided by survey participants, we can compare with Census data on Indigenous, immigrant, new immigrant (arrived within past five years) and visible minority proportions of the New Westminster community. Based on this comparison, immigrants and visible minorities were underrepresented among survey respondents. Indigenous people and new immigrants were proportionately represented.

4. Next Steps

Preliminary survey themes were presented to Council at its regular meeting on October 26, 2020, and have been referenced in the subsequent budget workshops with Council on November 16 and November 23. The engagement findings have also been shared with the community via the City's Be Heard New West online engagement platform and through the City's social media channels.

City staff across departments have been asked to apply the engagement findings in their draft budget submissions for 2021, and City Council has been asked to consider whether they see the draft budgets as addressing the priorities identified by engagement participants.

This more fulsome report will be presented to Council at its November 30 regular meeting, and posted on the [Budget 2021 webpage](#), along with the survey report that includes all of the verbatim feedback provided by participants. City staff will continue to reference the engagement input through Council's deliberations on the 2021 budget. The next Council workshop on the budget is scheduled for December 7, 2020 and is open for members of the public to watch online.



Jonathan X. Côté
Mayor

December 11, 2020

Daisy Dyer
Police Board Secretary
New Westminster Municipal Police Board
555 Columbia Street
New Westminster, BC V3L 1B2

Via email: ddyer@nwpolice.org

Dear Ms. Dyer,

At a meeting on December 7, 2020, New Westminster City Council passed the following resolution:

THAT Council refer the New Westminster Police Department Proposed Budget to the Police Board, and request a new 2021 draft Police Department budget with a 0% increase.

For more context for the decision and the debate that led up to it please view the meeting at <https://www.newwestcity.ca/council>. The discussion relating to the Police Department begins at the 59th minute.

If you have any questions or would like more information, please contact Chief Constable Dave Jansen.

Yours truly,

Mayor Jonathan X. Cote

New Westminster Police Department

MEMORANDUM

TO: Chief Constable Dave Jansen

FROM: Deputy Chief Constable Paul Hyland

DATE: December 30th, 2020

RE: 2021 Budget Report – Historical data analysis

Chief Constable Jansen,

As per our discussion, I have completed an analysis on some historical data that may be relevant to our upcoming discussions with the Police Board regarding our 2021 Budget, vis a vis the request from City Council to reduce it to a “net zero” increase.

Given the tight timeframe, this report does not include more in-depth research on issues such as crime rates, population demographics, geographic location of the City, “Core city” factors such as traffic flow and volume, hub information including Skytrain concentration, provincial impacts such as Royal Columbian Hospital, etc.

The following data is based on Police Services resourcing documents from 1992 through to 2018. The comparisons made are in relation to other mid and large size municipal police departments including Vancouver PD, Victoria PD, West Vancouver PD, Delta PD, Saanich PD, Port Moody PD and Abbotsford PD.

Overall this analysis shows that our budget increases during this timeframe have been significantly less than the other police agencies, while also showing that our authorized staffing levels have remained fairly flat.

I believe that the data supports our position that we operate as a very lean organization, and there is not a lot of room to reduce sworn member staffing levels without seeing a reduction in our ability to provide public safety services to the community.

Chart # 1 shows the variance in police agency budgets between 2001 and 2018 (the latest available data), during which the NWPD had the lowest rate of increase amongst the compared agencies. The NWPD annual operating budget (direct cost, not including cost recovery items or revenue) increased from \$13,708,547 in 2001 to \$26,804,120, a 96% increase. During that same period the comparative police department budgets increased an average of 136%.

Chart # 1 – Department Staffing and budget changes 2001 to 2018

Department	2001 Budget	2018 Budget	Change
Abby PD	\$17,847,680	\$52,533,766	+194%
PMPD	\$3,949,084	\$10,911,871	+176%
VicPD	\$22,160,355	\$54,406,513	+146%
VPD	\$130,786,381	\$309,255,748	+136%
DPD	\$16,551,889	\$38,783,521	+134%
Saanich PD	\$16,532,164	\$33,760,250	+104%
WVPD	\$8,629,319	\$17,535,265	+103%
NWPD	\$13,708,547	\$26,804,120	+96%
Average			+136%

Chart # 2 shows staffing growth between 2001 and 2018. During this time NWPD sworn member staffing level increases were the second lowest per capita when compared to the comparative police agencies. NWPD sworn staffing in 2001 sat at 106 members and currently sits at 112, a 5.7% increase over that time. During that same period the average of the other police department increases was 25.8%.

Chart # 2 – Staffing Comparison 2001 to 2018

Department	2001 Staffing	2018 Staffing	Change
PMPD	30	52	+73.3%
Abby PD	148	210	+41.9%
DPD	143	190	+32.9%
VPD	1096	1327	+21.1%
Saanich PD	138	161	+16.7%
VicPD	218	245	+12.4%
NWPD	106	112	+5.7%
WVPD	77	79	+2.6%
Average			+25.8%

Chart # 3 compares the changes in population between 2001 and 2018. During this time the population in New Westminster increased 41.7%, the third highest growth of the comparative communities which saw an average population increase of 26.9%

Chart # 3- Population changes – 2001 to 2018

Department	2001 Population	2018 Population	Change
PMPD	24 162	35 575	+47.2%
VicPD	75 369	110 859	+47.1
NWPD	54 207	76 799	+41.7%
Abby PD	116 078	152 043	+31%
VPD	573 154	674 776	+17.7%
Saanich PD	107 129	122 245	+14.1%
DPD	101 750	110 391	+8.5%
WVPD	44 756	48 105	+7.5%
Average			+26.9%

Chart # 4 compares the changes in population to police officer (pop to cop) ratios from 2001 to 2018. Between 2001 and 2018, the NWPD pop to cop ratio decreased, from one police officer for every 511 citizens in 2001 to one police officer for every 670 citizens in 2018. The largest decrease amongst the comparative agencies.

Chart # 4 – Population to Police (pop to cop) ratio 2001 to 2018

Department	2001 Pop to Cop	2018 Pop to Cop	Change
DPD	712 to 1	577 to 1	19% Improvement
PMPD	805 to 1	669 to 1	16.9% Improvement
Abby PD	784 to 1	705 to 1	10.1% Improvement
VPD	523 to 1	508 to 1	2.9% Improvement
Saanich PD	776 to 1	759 to 1	2.2% Improvement
WVPD	581 to 1	594 to 1	2.2% - Decrease
VicPD	410 to 1	452 to 1	10.2% - Decrease
NWPD	511 to 1	670 to 1	31.1% - Decrease
Average	637 to 1	617 to 1	3.1% Improvement

Chart # 5 provides an overview of NWPD staffing levels going back as far as 1992 when the NWPD had an authorized strength of 10 sworn members, a number which fluctuated slightly over the next several years.

In 1999 and 2000, the NWPD received funding for five positions directly from gaming revenue obtained from the new Riverboat Casino, however, this funding was lost in 2001 and staffing levels were reduced accordingly. Authorized strength remained in the 106 to 108 range from 2001 until 2016, when it was increased to 110 based on internal efficiencies identified through integrated teams. As of 2018, the official strength of the NWPD sits at 112 with the addition of a Youth at Risk position and a Sexual Offence

investigator assigned to the Special Investigations Unit. Overall NWPD authorized strength has increased 8.7% during this time.

Chart # 5 NWPD Authorized Strength – 1992 to 2018

Year	Authorized Strength
1992	103
1993-94	104
1995	103
1996	101
1997	103
1998	105
1999	110
2000	111
2001-2003	106
2004-2008	107
2009-2015	108
2016-2017	110
2018	112

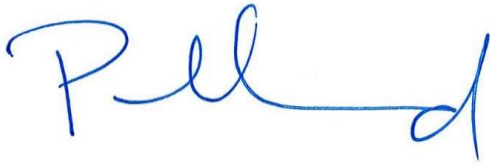
Conclusion

The data shows that the rate of budget growth and sworn member staffing increases for the NWPD between 2001 and 2018 have been significantly lower than the other comparable municipal police agencies. We have seen the lowest per capita increase in budget compared to the other municipal police agencies, and the second lowest per capita staffing increase, while at the same time seeing the third highest per capita population growth and the largest negative change in police to population ratio.

The data shows a pattern of fiscal responsibility and restraint over an extended timeframe, during which time the NWPD has been required to take on additional responsibilities in non-traditional policing roles. As a very brief example, in 2005 the NWPD dealt with 105 files coded as a “Disturbed Person-Attempt Suicide”, a number which grew to 859 in 2019.

While some of this information may not be directly “on point” in the discussion of re-allocation of police funding, I do think that it will provide important context to the greater discussion around police reform and should assist the Board to in making an informed decision on the NWPD budget for 2021.

Respectfully Submitted

A handwritten signature in blue ink, appearing to read "P. Hyland". The signature is fluid and cursive, with a long horizontal stroke extending from the end.

Paul Hyland
Deputy Chief Constable



New Westminster Police Department

New Westminster City Hall
511 Royal Avenue
New Westminster, BC
V3L 1H9

7 July 2020

Mayor Cote and City Council,

At the Open Police Board meeting held on Tuesday, 30 June, 2020, the Police Board passed the following motion:

MOVED AND SECONDED THAT:

The New Westminster Police Board:

1. Supports deprioritizing the New Westminster Police Department's resources away from the enforcement of laws that criminalize the survival of society's most vulnerable people that would be better served by a public health or community care framework.
2. Will engage with the Provincial Government to work with the city to develop a new model to address crisis health management with the goal of creating a pilot community-based crisis management program that:
 - a. Is informed by destigmatized, de-colonial and anti-racist practice;
 - b. Is rooted in non-violent crisis intervention and de-escalation;
 - c. Is rooted in compassion and mutual understanding;
 - d. Is informed by best practices and lived experience;
 - e. Provides participants a better understanding of issues around mental health, addictions and trauma;
 - f. Provides participants tools to help someone experiencing a mental health or substance use emergency;
 - h. Considers place-making opportunities to counter the perception and incidence of street disorder and chronic street nuisance; and
 - i. Reduces call volumes for police response, while redirecting more appropriate resources as applicable;
3. Supports the review of the use, deployment and training related to police equipment/weapons and that this work be done in collaboration with the Provincial Government's call to amend the Police Act.

4. Develop and adopt a Diversity and Inclusion Framework to guide the direction of Community policing and include the following goals:
 - Have a workforce this is broadly reflective of the community;
 - Identify and address barriers to diversity within organizational systems;
 - Attract and retain a talented workforce skilled at working in an inclusive and respectful manner with one another and with the community;
 - Create processes, policies, plans, practices, programs and services that meet the diverse needs of those they serve;
 - Establish a senior leadership action group to oversee equity, diversity and human rights initiatives;
5. Will request the development and implementation of a culturally-safe engagement plan to include and consider the personal experiences and voices of residents or groups who have or represent those who have experienced discrimination in helping to shape any proposed police reforms. This work will be done in collaboration with New Westminster City Council.
6. Will engage with members of the New Westminster Police Department with the goal to develop understanding, input and support for new directions for NWPD.
7. Will request a comprehensive report on police reforms to be presented to the New Westminster Police Board and New Westminster City Council by the end of 2020. The report will include a comprehensive scan of police reforms being conducted across North America and best practices in crisis health management at the local level.
8. Will request to work with and in collaboration with New Westminster City Council on the above stated work.
9. Requests that this work be integrated into the upcoming New Westminster Police Department Strategic Plan.

Thank you for your consideration. Please contact me should you require additional information or wish to discuss this matter further.

Daisy Dyer
Police Board Secretary



NEW WESTMINSTER POLICE DEPARTMENT 2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
Salaries and Benefits			
Salaries Police	15,057,200	15,717,100	659,900
Salaries Clerical	2,469,700	2,469,700	-
Auxilliary Salaries	183,100	285,100	102,000
Overtime Police	1,558,900	1,558,900	-
Overtime Clerical	204,100	102,100	(102,000)
Overtime ICBC	20,000	20,000	-
Overtime Movies	110,000	110,000	-
Benefits Police	3,946,500	4,166,000	219,500
Benefits Clerical	735,200	735,200	-
Employer Health Tax - Police	317,600	336,900	19,300
Employer Health Tax - Clerical	52,400	52,400	-
Estimate for Cost Increases	943,400	1,448,100	504,700
Total Salaries and Benefits	25,598,100	27,001,500	1,403,400
Contracts Services			
Services from Other Departments	35,000	35,000	-
Transcription Costs	30,000	30,000	-
Op Services - 3rd Party	2,525,500	2,646,200	120,700
Prisoner Custodial Services	294,300	305,000	10,700
Total Contracts Services	2,884,800	3,016,200	131,400
Education and Training			
Education and Training	167,500	167,500	-
Conferences and Seminars	85,000	85,000	-
Dues and Membership Fees	11,500	11,500	-
Subscription and Reference	11,500	11,500	-
Employee Services	25,000	25,000	-
Recruitment	75,000	75,000	-
Service Excellence	5,000	5,000	-
Total Education and Training	380,500	380,500	-



NEW WESTMINSTER POLICE DEPARTMENT

2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
General Office			
Office Supplies	58,000	58,000	-
Printing and Forms	20,000	20,000	-
Business Lines	18,000	18,000	-
Cellular	120,000	120,000	-
Equipment and Furn Purchases	35,000	35,000	-
Computer Equipment Purchases	113,000	113,000	-
Computer Operating Costs	125,000	125,000	-
System Usage Fee	370,000	370,000	-
Office Operating Costs	20,000	20,000	-
Records Management	10,000	10,000	-
Courier and Delivery	7,000	7,000	-
Postage	6,500	6,500	-
Cash Over/Short	200	200	-
Advertising and Promotion	15,000	15,000	-
Total General Office	917,700	917,700	-
General Administration			
Unscheduled Maintenance	39,000	39,000	-
Security Systems	20,000	20,000	-
Consultants and Studies	50,000	150,000	100,000
Legal	70,000	70,000	-
Crime Watch Program	2,500	2,500	-
Crime Free Multi Housing Prog	1,000	1,000	-
S.P.O.C. Program	2,000	2,000	-
Volunteer Program	10,000	10,000	-
Bicycle Patrol	4,000	4,000	-
Bank Charges	1,500	1,500	-
Total General Administration	200,000	300,000	100,000
Operational Equipment			
Equipment Operating Costs	26,000	26,000	-
Radio Communications	300,000	300,000	-
Photographic	10,000	10,000	-
Firearms	60,000	60,000	-
Operational Costs - Other	74,600	118,600	44,000
Total Operational Equipment	470,600	514,600	44,000



NEW WESTMINSTER POLICE DEPARTMENT

2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
Other Costs			
Appreciation and Hospitality	7,000	7,000	-
Other Grants and Donations	30,000	30,000	-
Special Investigations	30,000	30,000	-
Clothing Allowance	48,400	48,400	-
Clothing Issue	165,000	165,000	-
Laundry	51,000	51,000	-
Total Other Costs	331,400	331,400	-
Total Operating Expenditures	30,783,100	32,461,900	1,678,800
Revenues			
Sale of Services			
Custodial Services	(35,000)	(35,000)	-
Other Sales of Services	(150,000)	(150,000)	-
3rd Party Cost Recovery Charge	(4,655,800)	(5,267,300)	(611,500)
Sale of Services	(4,840,800)	(5,452,300)	(611,500)
Grants from Other Governments			
Grants - Revenue Sharing	(1,107,600)	(1,267,600)	(160,000)
Grants from Other Governments	(1,107,600)	(1,267,600)	(160,000)
Other Revenue			
False Alarm Fines	(12,500)	(12,500)	-
Auction Proceeds	(6,000)	(6,000)	-
Other Revenue	(18,500)	(18,500)	-
Total Revenues	(5,966,900)	(6,738,400)	(771,500)
Net Operating Expenditures	24,816,200	25,723,500	907,300



NEW WESTMINSTER POLICE DEPARTMENT 2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
Interdepartmental Charges			
Janitorial Services	596,519	596,519	-
City Parkade	92,520	92,520	-
Fleet Services	880,834	880,834	-
Interl City Func Costs	84,680	84,680	-
Total Interdepartmental Charges	1,654,553	1,654,553	-
Adjusted Net Expenditures	26,470,753	27,378,053	907,300
Summary:			
Salaries and Benefits	25,598,100	27,001,500	1,403,400
Contracts Services	2,884,800	3,016,200	131,400
Education and Training	380,500	380,500	-
General Office	917,700	917,700	-
General Administration	200,000	300,000	100,000
Operational Equipment	470,600	514,600	44,000
Other Costs	331,400	331,400	-
Total Operating Expenditures	30,783,100	32,461,900	1,678,800
Sale of Services	(4,840,800)	(5,452,300)	(611,500)
Grants from Other Governments	(1,107,600)	(1,267,600)	(160,000)
Other Revenue	(18,500)	(18,500)	-
Contribution Revenue	-	-	-
Total Revenues	(5,966,900)	(6,738,400)	(771,500)
NET EXPENDITURES	24,816,200	25,723,500	907,300
INTER-DEPARTMENTAL CHARGES	1,654,553	1,654,553	-
ADJUSTED NET EXPENDITURES	26,470,753	27,378,053	907,300



NEW WESTMINSTER POLICE DEPARTMENT

2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
Salaries and Benefits			
Salaries Police	15,057,200	15,596,800	539,600
Salaries Clerical	2,469,700	2,469,700	-
Auxilliary Salaries	183,100	285,100	102,000
Overtime Police	1,558,900	1,558,900	-
Overtime Clerical	204,100	102,100	(102,000)
Overtime ICBC	20,000	20,000	-
Overtime Movies	110,000	110,000	-
Benefits Police	3,946,500	4,134,200	187,700
Benefits Clerical	735,200	735,200	-
Employer Health Tax - Police	317,600	334,500	16,900
Employer Health Tax - Clerical	52,400	52,400	-
Estimate for Cost Increases	943,400	1,436,200	492,800
Total Salaries and Benefits	25,598,100	26,835,100	1,237,000
Contracts Services			
Services from Other Departments	35,000	35,000	-
Transcription Costs	30,000	30,000	-
Op Services - 3rd Party	2,525,500	2,646,200	120,700
Prisoner Custodial Services	294,300	305,000	10,700
Total Contracts Services	2,884,800	3,016,200	131,400
Education and Training			
Education and Training	167,500	167,500	-
Conferences and Seminars	85,000	85,000	-
Dues and Membership Fees	11,500	11,500	-
Subscription and Reference	11,500	11,500	-
Employee Services	25,000	25,000	-
Recruitment	75,000	75,000	-
Service Excellence	5,000	5,000	-
Total Education and Training	380,500	380,500	-



NEW WESTMINSTER POLICE DEPARTMENT 2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
General Office			
Office Supplies	58,000	58,000	-
Printing and Forms	20,000	20,000	-
Business Lines	18,000	18,000	-
Cellular	120,000	120,000	-
Equipment and Furn Purchases	35,000	35,000	-
Computer Equipment Purchases	113,000	113,000	-
Computer Operating Costs	125,000	125,000	-
System Usage Fee	370,000	370,000	-
Office Operating Costs	20,000	20,000	-
Records Management	10,000	10,000	-
Courier and Delivery	7,000	7,000	-
Postage	6,500	6,500	-
Cash Over/Short	200	200	-
Advertising and Promotion	15,000	15,000	-
Total General Office	917,700	917,700	-
General Administration			
Unscheduled Maintenance	39,000	39,000	-
Security Systems	20,000	20,000	-
Consultants and Studies	50,000	50,000	-
Legal	70,000	70,000	-
Crime Watch Program	2,500	2,500	-
Crime Free Multi Housing Prog	1,000	1,000	-
S.P.O.C. Program	2,000	2,000	-
Volunteer Program	10,000	10,000	-
Bicycle Patrol	4,000	4,000	-
Bank Charges	1,500	1,500	-
Total General Administration	200,000	200,000	-
Operational Equipment			
Equipment Operating Costs	26,000	26,000	-
Radio Communications	300,000	300,000	-
Photographic	10,000	10,000	-
Firearms	60,000	60,000	-
Operational Costs - Other	74,600	74,600	-
Total Operational Equipment	470,600	470,600	-



NEW WESTMINSTER POLICE DEPARTMENT 2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
Other Costs			
Appreciation and Hospitality	7,000	7,000	-
Other Grants and Donations	30,000	30,000	-
Special Investigations	30,000	30,000	-
Clothing Allowance	48,400	48,400	-
Clothing Issue	165,000	165,000	-
Laundry	51,000	51,000	-
Total Other Costs	331,400	331,400	-
Total Operating Expenditures	30,783,100	32,151,500	1,368,400
Revenues			
Sale of Services			
Custodial Services	(35,000)	(35,000)	-
Other Sales of Services	(150,000)	(150,000)	-
3rd Party Cost Recovery Charge	(4,655,800)	(5,267,300)	(611,500)
Sale of Services	(4,840,800)	(5,452,300)	(611,500)
Grants from Other Governments			
Grants - Revenue Sharing	(1,107,600)	(1,267,600)	(160,000)
Bylaw Enforcement Trucks			-
Grants from Other Governments	(1,107,600)	(1,267,600)	(160,000)
Other Revenue			
False Alarm Fines	(12,500)	(12,500)	-
Auction Proceeds	(6,000)	(6,000)	-
Merchandise Sales		-	-
Other Revenue	(18,500)	(18,500)	-
Contribution Revenue			
Contributions Police			
Contribution Revenue			
Total Revenues	(5,966,900)	(6,738,400)	(771,500)
Net Operating Expenditures	24,816,200	25,413,100	596,900



NEW WESTMINSTER POLICE DEPARTMENT 2021 Provisional Operating Budget

	2020 Budget	2021 Provisional Budget	Increase (Decrease)
Interdepartmental Charges			
Janitorial Services	596,519	596,519	-
City Parkade	92,520	92,520	-
Fleet Services	880,834	880,834	-
Inter City Func Costs	84,680	84,680	-
Total Interdepartmental Charges	1,654,553	1,654,553	-
Adjusted Net Expenditures	26,470,753	27,067,653	596,900
Summary:			
Salaries and Benefits	25,598,100	26,835,100	1,237,000
Contracts Services	2,884,800	3,016,200	131,400
Education and Training	380,500	380,500	-
General Office	917,700	917,700	-
General Administration	200,000	200,000	-
Operational Equipment	470,600	470,600	-
Other Costs	331,400	331,400	-
Total Operating Expenditures	30,783,100	32,151,500	1,368,400
Sale of Services	(4,840,800)	(5,452,300)	(611,500)
Grants from Other Governments	(1,107,600)	(1,267,600)	(160,000)
Other Revenue	(18,500)	(18,500)	-
Contribution Revenue	-	-	-
Total Revenues	(5,966,900)	(6,738,400)	(771,500)
NET EXPENDITURES	24,816,200	25,413,100	596,900
INTER-DEPARTMENTAL CHARGES	1,654,553	1,654,553	-
ADJUSTED NET EXPENDITURES	26,470,753	27,067,653	596,900



New Westminster Police Department

2021 Provisional Operating Budget

2021 Provisional Operating Budget Background

NWPD

June 30, 2020

start of initial discussions

September 29, 2020

submission of the first draft

October 20, 2020

submission of the amended draft

November 17, 2020

submission of the provisional operating budget

2021 City of New Westminster Budget Process

NWPD

September, 2020

The City initiated a public engagement process to gauge what citizens feel are priorities. With reference to the operating budget, citizens identified emergency protection services (police and fire) as the number one priority.

November 16, 2020

First City workshop on capital budget planning.

November 23, 2020

First City workshop on the operational budget, police submissions were amended from the November, 17 Board meeting.

December 7, 2020

Final City workshop on the operational budget.

2021 City of New Westminster Budget – Council Motion

NWPD

The NWPD submitted the following provisional budget during the December 7 workshop:

1. A 2.25 percent (\$596,900) net increase for anticipated contractual increases, third party contract increases, and step increases;
2. A \$90,000 temporary funding request to support a staff position to work on the DEIAR framework;
3. \$44,000 to fund the purchase of PPE for the Covid-19 pandemic and Naloxone as a result of the poisoned drug supply crisis.

In response, City Council passed the following motion in a 4-3 vote:

“THAT Council refer the New Westminster Police Department Proposed Budget to the Police Board, and request a new 2021 draft Police Department budget with a 0% increase.”

NWPD 2021 Provisional Budget Submission (Highlight of Increases)

NWPD

Account	2020	2021	\$ Change	%
Salaries & Benefits	25,598,100	26,835,100	1,237,000	4.8%
Contracted Services	2,884,800	3,016,200	131,400	4.6%
Enhancements				
Salaries & Benefits (staff position for DEIAR)		26,925,100	90,000	.3%
Operational Equipment (COVID PPE & Naloxone no longer funded by the province)	470,600	514,600	44,000	9.3%
Total Expenditures	30,783,100	32,285,500	1,502,400	4.9%
Total Revenues	5,966,900	6,738,400	771,500	12.9%
Net Provisional Budget	24,816,200	25,547,100	730,900	2.9%

Police Act Requirements

The Police Board is obligated by legislation to provide “adequate and effective” level of policing.

- Council must include in its budget the costs in the Police Board’s provisional budget [s. 27(4)].
- If council does not approve an item in the budget, the Council or Board may apply to the Director to determine whether or not the amount should be included [2. s7(3)].
- On certification by the Board that an expenditure is within the budget prepared by the board, Council must pay the amount of the expenditure (even while the dispute mechanism is underway) [s. 27(5)]

NWPD Budget and Staffing Comparisons

NWPD

Table 1: Departmental Staffing and Budget Changes 2001 to 2018

Department	2001 Budget	2018 Budget	Change
Abby PD	\$17,847,680	\$52,533,766	+194%
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NWPD	\$13,708,547	\$26,804,120	+96%
Average			+136%

NWPD Budget and Staffing Comparisons

NWPD

Table 2: Staffing Comparisons 2001 to 2018

Department	2001 Staffing	2018 Staffing	Change
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VPD	1096	1327	+21.1%
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VicPD	218	245	+12.4%
NWPD	106	112	+5.7%
WVPD	77	79	+2.6%
Average			+25.8%

NWPD Budget and Staffing Comparisons

NWPD

Table 3: Population Changes 2001 to 2018

Department	2001 Population	2018 Population	Change
PMPD	24 162	35 575	+47.2%
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NWPD	54 207	76 799	+41.7%
Abby PD	116 078	152 043	+31%
VPD	573 154	674 776	+17.7%
Saanich PD	107 129	122 245	+14.1%
DPD	101 750	110 391	+8.5%
WVPD	44 756	48 105	+7.5%
Average			+26.9%

NWPD Budget and Staffing Comparisons

NWPD

Table 4: Population to Police (pop to cop) Ratio 2001 to 2018

Department	2001 Pop to Cop	2018 Pop to Cop	Change
DPD	712 to 1	577 to 1	19% Improvement
PMPD	805 to 1	669 to 1	16.9% Improvement
Abby PD	784 to 1	705 to 1	10.1% Improvement
VPD	523 to 1	508 to 1	2.9% Improvement
Saanich PD	776 to 1	759 to 1	2.2% Improvement
WVPD	581 to 1	594 to 1	2.2% - Decrease
VicPD	410 to 1	452 to 1	10.2% - Decrease
NWPD	511 to 1	670 to 1	31.1% - Decrease
Average	637 to 1	617 to 1	3.1% Improvement

Alternate Approaches: Victim-Centered Service Delivery

NWPD

Special Investigation Unit (SIU)

- Model combines a domestic violence investigator (including elder abuse) and a sex assault investigator under a common recognition that these specific crime types follow different power-based dynamics.
- Four special victim workers (counsellors) from Family Services of Greater Vancouver are embedded in the SIU and provide enhanced victim services to clients.

Vulnerable Persons Liaison Unit

- Two community services constables engage in outreach and relationship building with street entrenched individuals and other venerable populations.
- Goal is to redirect clients to non-police services which are better suited to improve outcomes.

Alternate Approaches: Victim-Centered Service Delivery

NWPD

Victim Assistance Unit:

- Victim services providers specializing in crisis intervention and assisting victims of non-power based crimes navigating criminal injuries compensation applications and the court process.
- Group of auxiliary staff who are specially trained in crisis intervention to serve as on-call after hour resources to assist police and provide 24/7 coverage to the community of New Westminster.

Options to Compensate for a Reduced Budget

Areas considered:

1. Crisis health management;
2. Outreach to vulnerable populations; and
3. Victim support initiatives.